

# Licensing Sub-Committee



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17 April 2018

A meeting of the **Licensing Sub-Committee (1)** of North Norfolk District Council will be convened in the **Council Chamber** at the Council Offices, Holt Road, Cromer on **Wednesday 2 May 2018 at 9.30 am.**

Refreshments will be available for Members in the Canteen. At the discretion of the Chairman, a short break will be taken after the meeting has been running for approximately one and a half hours.

**Emma Denny**  
**Democratic Services Manager**

To: **Mr P Moore, Mr R Reynolds and Mrs M Millership**

All other Members of the Council for information.

Members of the Management Team and appropriate Officers.



**If you have any special requirements in order  
to attend this meeting, please let us know in advance**

If you would like any document in large print, audio, Braille, alternative format  
or in a different language please contact us

**Large print version can be made available**

**Heads of Paid Service:** Nick Baker and Steve Blatch  
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## A G E N D A

### 1. TO RECEIVE APOLOGIES FOR ABSENCE

### 2. ITEMS OF URGENT BUSINESS

To determine any other items of business which the Chairman decides should be considered as a matter of urgency pursuant to Section 100B(4)(b) of the Local Government Act 1972.

### 3. DECLARATIONS OF INTEREST

Members are asked at this stage to declare any interests that they may have in any of the following items on the agenda. The Code of Conduct for Members requires that declarations include the nature of the interest and whether it is a disclosable pecuniary interest.

### 4. EXCLUSION OF THE PRESS AND PUBLIC

To pass the following resolution:

“That under Section 100A(4) of the Local Government Act 1972 the press and public be excluded from the meeting for the following items of business on the grounds that they involve the likely disclosure of exempt information as defined in paragraph 1 of Part I of Schedule 12A (as amended) to the Act.”

### 5. Application for a Licence to Drive Hackney Carriage or Private Hire Vehicles in North Norfolk (WK/180001280) (9.30 am)

(Procedure to be followed at the Hearing – page 5; Report – page 7; Appendix A – page 9; Appendix B – page 16; Appendix C – page 18)

**Summary:** This report relates to an application for a taxi drivers licence where a Disclosure and Barring Service Report has been received which merits further consideration.

**Conclusions:** Members may wish to go into Private session to hear fully from the applicant and consider this matter in confidence.

**Recommendations:** That Members consider and determine this application.

Chairman of the Licensing Committee: Councillor S Hester
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Contact Officer,  
telephone number, and  
e-mail:

Ward(s) affected: All
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Gemma Faircloth  
gemma.faircloth@north-norfolk.gov.uk  
01263 516139

**6. Application for a Licence to Drive Hackney Carriage or Private Hire Vehicles in North Norfolk (WK/180006081)**

(Procedure to be followed at the Hearing – page 5; Report – page 33; Appendix D – page 35; Appendix E – page 42; Appendix F – page 43)

**Summary:** This report relates to an application for a taxi drivers licence where a Disclosure and Barring Service Report has been received which merits further consideration.

**Conclusions:** Members may wish to go into Private session to hear fully from the applicant and consider this matter in confidence.

**Recommendations:** That Members consider and determine this application.

Chairman of the  
Licensing Committee:  
Councillor S Hester

Contact Officer,  
telephone number, and  
e-mail:

Ward(s) affected:  
All

Gemma Faircloth  
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**7. Application for a Vehicle Licence where the vehicle is over ten years of age (WK/180007999)**

(Procedure to be followed at the Hearing – page 5; Report – page 59; Appendix G – page 63; Appendix H – page 76)

**Summary:** This report relates to an application made out of time for the renewal of a vehicle over ten years of age. Where a vehicle is over ten years of age it does not meet the prerequisites of the North Norfolk Hackney Carriage and Private Hire Policy and Handbook.

**Conclusions:** Members are asked by the applicant to consider a challenge to the Policy and Handbook and allow a new application to be made for a vehicle over ten years of age.

**Recommendations:** That Members consider and determine this application.

Chairman of the  
Licensing Committee  
Councillor S Hester

Contact Officer,  
telephone number, and  
e-mail:

Ward(s) affected:  
All

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**8. READMITTANCE OF PRESS AND PUBLIC**

To resolve that the press and public be readmitted to the meeting for the following item of business.

**9. Application for a new Premises Licence - The Old Park and East Raynham Hall, Raynham Hall, Swaffham Road, East Raynham, Norfolk, NR21 7EP**

(12.30 pm)

(Procedure to be followed at the Hearing – page 5; Report – page 82; Appendix I – page 99; Appendix J – page 117; Appendix K – page 122; Appendix L – page 126; Appendix M – page 160)

**Summary:** This is an application for a new Premises Licence

**Conclusions:** That Members consider and determine the case from the written and oral information provided.

**Recommendations:** That Members consider and determine this case

Cllr S Hester – Chairman  
Licensing Committee  
Contact Officer,  
telephone number, and  
e-mail:

Ward(s) affected: **East Raynham**

**Gemma Faircloth**

**01263 516139**

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# NORTH NORFOLK DISTRICT COUNCIL

## Licensing Sub-Committee Hearings

### Information to Accompany Notice of Hearing



#### 1. Consequences if the Party does not attend Hearing

- 1) If a party has informed the Authority that he does not intend to attend or be represented at a Hearing, the Hearing may proceed in his absence.
- 2) If a party who has not so indicated fails to attend or be represented at a Hearing the Authority may –
  - a) Where it considers it to be necessary in the public interest, adjourn the Hearing to a specified date, or
  - b) **Hold the Hearing in the party's absence.**
- 3) Where the Authority holds the Hearing in the absence of a party, the Authority shall consider at the Hearing the application, representations or notice made by that party.
- 4) Where the Authority adjourns the Hearing to a specified date it must forthwith notify the parties of the date, time and place to which the Hearing has been adjourned.

#### 2. Procedure to be followed at the Hearing

Please note: before the Hearing begins the Licensing Representative will take the names of everyone attending and find out if they want to speak.

##### 1. The **Chairman** introduces

- a) Himself or herself and the Members of the Committee
- b) The Legal Advisor
- c) The Licensing Representative
- d) The Committee Administrator.

##### 2. The **Legal Advisor**

- a) Introduces the subject of the Hearing
- b) Notes attendances
- c) Outlines the procedure and explains her part in it.
- d) Asks if there are any preliminary matters, such as requests for adjournment.

##### 3. The **Chairman** asks the Licensing Representative to explain the application.

##### 4. The **Licensing Representative** refers the Sub Committee to the report, which they have read beforehand, and updates them on any new information. S/he may call witnesses.

##### 5. The **Licensing Representative** invites questions on the report from all parties (The Applicant, the Objectors, the Board Members and the Legal Advisor)

##### 6. The **Chairman** asks the **Applicant** (or his/her representative) to put forward their case. The Applicant may also call witnesses.

##### 7. The **Chairman** invites questions to the **Applicant** from the Objectors, the Board Members and the Legal Advisor.

8. The **Chairman** invites the **Objectors** to put forward their case.
9. The **Chairman** invites questions to the **Objectors** from the Applicant, the Board Members and the Legal Advisor. Any party may call witnesses or ask questions of the witnesses.

#### 10. Closing Statements

The **Chairman** invites closing statements:

FIRST: Objectors (or Objectors Spokesman)  
LAST: Applicant (or his/her representative)

The **Chairman** will ask the Legal Advisor if there is any advice before the Sub-Committee retires.

11. The **Chairman** thanks all those who have spoken and invites the Sub Committee to retire to the Members' Room to make a decision.
12. The **Legal Advisor** accompanies the Sub Committee to provide legal advice and to assist them to formulate their reasons (but does not take part in the making of the decision).
13. The **Sub Committee** makes the decision.
14. The **Sub Committee** returns. The **Chairman** reads out the decision and the reasons for the decision.

**Application for a new Premises Licence - The Old Park and East Raynham Hall, Raynham Hall, Swaffham Road, East Raynham, Norfolk, NR21 7EP**

- Summary:** This is an application for a new Premises Licence
- Conclusions:** That Members consider and determine the case from the written and oral information provided.
- Recommendations:** That Members consider and determine this case

Cllr S Hester – Chairman  
Licensing Committee

Ward(s) affected: **East Raynham**

Contact Officer, telephone  
number, and e-mail:

**Gemma Faircloth**  
**01263 516139**  
**gemma.faircloth@north-norfolk.gov.uk**

**1. Jurisdiction**

- 1.1. North Norfolk District Council is the Licensing Authority under the Licensing Act 2003 in respect of Premises licences for the sale of alcohol or regulated entertainment. Where a valid application for a premises licence or variation is received and relevant representations are made, before determining the application, the authority must hold a hearing to consider the case.
- 1.2. The four licensing objectives to be considered when determining the application, and relevant representations, are:
- a. the prevention of crime & disorder
  - b. public safety
  - c. the prevention of public nuisance, and
  - d. the protection of children from harm

**2. The Application**

- 2.1 Lord Thomas Charles Raynham has made an application for a new Premises Licence. The application can be seen in **Appendix I** and the premises plan **Appendix J**.

- 2.2 The Premises are used for the purpose of this application which is to permit public access to a variety of country fairs and entertainment based festivals.
- 2.3 The applicant seeks permission to operate as follows:

<b>Licensable activity</b>	<b>Days</b>	<b>Times</b>
Plays Films Live Music Recorded Music Performance of Dance Anything of a similar description to that falling within e, f or g Sale by Retail of Alcohol on the Premises Sale by Retail of Alcohol off the Premises	Monday to Sunday	00:00 – 00:00
Late Night Refreshment	Monday to Sunday	23:00 – 05:00
<b>Hours Premises open to the public:</b>	Monday to Sunday	00:00 – 00:00

### 3. Conditions

- 3.1 The premises licence is subject to the following mandatory conditions:
- a. **LIP001** No supply of alcohol may be made under the premises licence, at a time when there is no designated premises supervisor in respect of the premises licence or at a time when the designated premises supervisor does not hold a personal licence, or the personal licence is suspended.
  - b. **LIP002** Every supply of alcohol under the premises licence must be made or authorised by a person who holds a personal licence.
  - c. **LIP003** Where a premises licence includes the condition that at specified times one or more individuals must be at the premises to carry out a security activity; each such individual must be licensed by the Security Industry Authority.
  - d. **LIP004** Where a premises licence authorises the exhibition of films, the admission of children to the exhibition of any film to be restricted in accordance with this section.
  - e. **LIP006**
    - (1) The responsible person must ensure that staff on relevant premises do not carry out, arrange or participate in any irresponsible promotions in relation to the premises.
    - (2) In this paragraph, an irresponsible promotion means any one or more of the following activities, or substantially similar activities, carried on for the purpose of encouraging the sale or supply of alcohol for consumption on the premises—

- (a) games or other activities which require or encourage, or are designed to require or encourage, individuals to—
    - (i) drink a quantity of alcohol within a time limit (other than to drink alcohol sold or supplied on the premises before the cessation of the period in which the responsible person is authorised to sell or supply alcohol), or
    - (ii) drink as much alcohol as possible (whether within a time limit or otherwise);
  - (b) provision of unlimited or unspecified quantities of alcohol free or for a fixed or discounted fee to the public or to a group defined by a particular characteristic in a manner which carries a significant risk of undermining a licensing objective;
  - (c) provision of free or discounted alcohol or any other thing as a prize to encourage or reward the purchase and consumption of alcohol over a period of 24 hours or less in a manner which carries a significant risk of undermining a licensing objective;
  - (d) selling or supplying alcohol in association with promotional posters or flyers on, or in the vicinity of, the premises which can reasonably be considered to condone, encourage or glamorise anti-social behaviour or to refer to the effects of drunkenness in any favourable manner;
  - (e) dispensing alcohol directly by one person into the mouth of another (other than where that other person is unable to drink without assistance by reason of disability).
- f. **LIP008** The responsible person must ensure that free potable water is provided on request to customers where it is reasonably available.
- g. **LIP009**
- (1) The premises licence holder or club premises certificate holder must ensure that an age verification policy is adopted in respect of the premises in relation to the sale or supply of alcohol.
  - (2) The designated premises supervisor in relation to the premises licence must ensure that the supply of alcohol at the premises is carried on in accordance with the age verification policy.
  - (3) The policy must require individuals who appear to the responsible person to be under 18 years of age (or such older age as may be specified in the policy) to produce on request, before being served alcohol, identification bearing their photograph, date of birth and either—
    - (a) a holographic mark, or
    - (b) an ultraviolet feature.

- h. **LIP010** The responsible person shall ensure that:
  - a) where any of the following alcoholic drinks is sold or supplied for consumption on the premises (other than alcoholic drinks sold or supplied having been made up in advance ready for sale or supply in a securely closed container) it is available to customers in the following measures –
    - i) beer or cider: ½ pint;
    - ii) gin, rum, vodka or whisky: 25ml or 35ml; and
    - iii) still wine in a glass: 125ml; and
  - b) these measures are displayed in a menu, price list or other printed material which is available to customers on the premises; and
  - c) where a customer does not in relation to a sale of alcohol specify the quantity of alcohol to be sold, the customer is made aware that these measures are available.
- i. **LIP011** A relevant person shall ensure that no alcohol is sold or supplied for consumption on or off the premises for a price which is less than the permitted price.

3.2 The licence will be subject to the following conditions which are consistent with the operating schedule and have been proposed by the applicant, can be seen at **Appendix K**.

**4. Representations from Responsible Authorities**

4.1 Section 13(4) of the Act defines the 'Responsible Authorities' as the statutory bodies that must be sent copies of an application. Representations made must relate to the licensing objectives.

4.2 The following comments have been received from the Responsible Authorities and can be seen in **Appendix L**:

<b>Responsible Authority</b>	<b>Comments</b>	<b>Date</b>
Commercial – NNDC	No Comment	-
Environmental Protection - NNDC	Standard Conditions to attach: <b>PN01</b> - The Licensee/Designated Premises Supervisor shall ensure that no nuisance is caused by noise emanating from the premises. <b>PN02</b> - The premises shall be arranged to minimise the risk of noise nuisance to nearby properties	14/03/2018
Fire Brigade	No Objection but would like a fire risk assessment	12/03/2018
Licensing – NNDC	No objections as any concerns raised will be covered by EMP for events and the standard conditions requested by Environmental Protection	23/03/2018

<b>Responsible Authority</b>	<b>Comments</b>	<b>Date</b>
Primary Care Trust, Norfolk County Council	No Comment	-
Planning - NNDC	No Comment	-
Licensing Team, Norfolk Constabulary	Email Sent with observations	11/04/18 (out of time)
Norfolk Safeguarding Childrens Board, Norfolk County Council	No Comment	-
Trading Standards, Norfolk County Council	No Comment	-

## **5. Representations from Other Persons**

- 5.1 Section 13(3) of the Act describes interested parties as local residents/businesses (or their representatives) who live/are involved in a business in the vicinity of the premises. Representations made must relate to the licensing objectives.
- 5.2 There has been correspondence received from various residents and Parish/Town Councils concerning this application. Copies of all the correspondence is attached for information. The predominant relevant issue raised has been that of public nuisance in relation to noise. See the table below and **Appendix L**

### **Representations from Other Persons**

<b>Name</b>	<b>Representation</b>	<b>Date</b>	<b>Relevant</b>
Rob Curl	Prevention of Public Nuisance	20/03/2018	Yes
Colin Armstrong	Prevention of Public Nuisance	23/03/2018	Yes
Dunton Parish Council	Prevention of Public Nuisance and Crime and Disorder	28/03/2018	Yes
Mr and Mrs Taylor	Prevention of Public Nuisance and Crime and Disorder	27/03/2018	Yes
Ann and Michael Chappel	Prevention of Public Nuisance	27/03/2018	Yes
Fakenham Town Council	Prevention of Public Nuisance	28/03/2018	Yes
Raynham Parish Council	Prevention of Public Nuisance and Crime and Disorder	29/03/2018	Yes

<b>Name</b>	<b>Representation</b>	<b>Date</b>	<b>Relevant</b>
R and C Curtis	Prevention of Public Nuisance	29/03/2018	Yes
Mrs S A Armstrong	Prevention of Public Nuisance	28/03/2018	Yes
Lord Craig	Unsubstantiated	18/03/2018	No
Julian Smith	Unsubstantiated	29/03/2018	No
R and C Curtis	Unsubstantiated		No
Raynham Parish Council	Unsubstantiated	29/03/2018	No
Rozzi Freeman	Unsubstantiated	29/03/2018	No
Roger Mundy	Unsubstantiated	27/03/2018	No
Denise Hickman	Unsubstantiated	10/03/2018	No
E Mullin	Out of time	3/04/2018	No

## **6. Notices**

- 6.1 The applicant is responsible for advertising the application by way of a notice in the specified form at the premises for not less than 28 consecutive days and in a local newspaper. The Public Notice appeared in the Fakenham and Dereham Times on the 08/03/2018 and a Notice should have been displayed on the premises until 29/03/2018

## **7. Plans**

- 7.1 A location plan showing the general location of the premises is attached at **Appendix E**.

## **8. North Norfolk District Council Licensing Policy**

- 8.1 The current Statement of Licensing Policy was approved by Council on 18 December 2015 and became effective on 7 January 2016 and the following extracts may be relevant to this application:

### **3.0 Main Principles**

3.1 Nothing in the 'Statement of Policy' will:

- undermine the rights of any person to apply under the 2003 Act for a variety of permissions and have the application considered on its individual merits, and/or
- override the right of any person to make representations on any application or seek a review of a licence or certificate where they are permitted to do so under the 2003 Act



3.2 Licensing is about the control of licensed premises, qualifying clubs and temporary events within the terms of the 2003 Act, and conditions that are attached to licences, certificates will be focused on matters which are within the control of individual licensee or club, i.e. the premises and its vicinity.

3.3 Whether or not incidents can be regarded as being 'in the vicinity' of licensed premises is a question of fact and will depend on the particular circumstances of the case. In dispute, the question will ultimately be decided by the courts. When considering these conditions, the Council will primarily focus on the direct impact of the activities taking place at licensed premises on members of the public living, working or engaged in normal activity in the area concerned.

3.4 The Council acknowledges that the licensing function cannot be used for the general control of anti-social behaviour by individuals once they are beyond the direct control of the licensee of any premises concerned. In this respect, the Council recognises that, apart from the licensing function, there are a number of other mechanisms available for addressing issues of unruly behaviour that can occur away from licensed premises, including:

- planning and environmental health controls
- ongoing measures to create a safe and clean environment in these areas in partnership with local businesses, transport operators and other Council Departments
- designation of parts of the District as places where alcohol may not be consumed publicly
- regular liaison with Police on law enforcement issues regarding disorder and anti-social behaviour, including the issue of fixed penalty notices, prosecution of those selling alcohol to people who are drunk; confiscation of alcohol from adults and children in designated areas and instantly closing down licensed premises or temporary events on the grounds of disorder, or likelihood of disorder or excessive noise from the premises
- the power of the police, other responsible authority or a local resident or business or District Councillor to seek a review of the licence or certificate

#### **4 Crime and Disorder**

4.1 The Council acknowledges that the Police are the main source of advice on crime and disorder.

4.2 Licensed premises, especially those offering late night/early morning entertainment, alcohol and refreshment for large numbers of people, can be a source of crime and disorder problems. The Council will expect Operating Schedules to satisfactorily address these issues

from the design of the premises through to the daily operation of the business.

## **5 Public Safety**

5.1 Licence holders have a responsibility to ensure the safety of those using their premises, as part of their duties under the 2003 Act. This concerns the safety of people using the relevant premises rather than public health which is addressed in other legislation. Physical safety included the prevention of accidents and injuries and other immediate harms that can result from alcohol consumption such as unconsciousness or alcohol poisoning.

5.2 A number of matters should be considered in relation to public safety, these could include;

- Fire safety
- Ensuring appropriate access for emergency services such as ambulances
- Good communication with local authorities and emergency services
- Ensuring the presence of trained first aiders on the premises and appropriate first aid kits
- Ensuring the safety of people when leaving the premises (for example through the provision of information on late-night transportation)
- Ensuring appropriate and frequent waste disposal, particularly of glass bottles
- Ensuring appropriate limits on the maximum capacity of the premises; and
- Considering the use of CCTV

5.3 The measures that are appropriate to promote public safety will vary between premises and the matters listed above may not apply in all cases. The Council expects applicants to consider, when making their application, which steps it is appropriate to take to promote the public safety objective and demonstrate how they will achieve that.

## **6 Prevention of Public Nuisance**

6.1 Licensed premises, especially those operating late at night and in the early hours of the morning, can cause a range of nuisances impacting on people living, working or sleeping in the vicinity of the premises.

6.2 The concerns mainly relate to noise nuisance, light pollution and noxious smells and due regard will be taken of the impact these may have. The Council will expect Operating Schedules to satisfactorily address these issues. Applicants are advised to seek advice from the

Council's Health and Pollution Enforcement Officers before preparing their plans and Schedules.

6.3 The Council will consider attaching Conditions to licences and permissions to prevent public nuisance, and these may include Conditions drawn from the Model Pool of Conditions relating to 'Public Nuisance'.

## **7 Prevention of Harm to Children**

7.1 The wide range of premises that require licensing means that children can be expected to visit many of these, often on their own, for food and/or entertainment.

7.2 The 2003 Act makes it an offence to permit children under the age of 16 who are not accompanied by an adult to be present on premises being used exclusively or primarily for supply of alcohol for consumption on those premises under the authorisation of a premises licence, club premises certificate or where that activity is carried on under the authority of a temporary event notice.

7.3 In addition, it is an offence to permit the presence of children under 16 who are not accompanied by an adult between midnight and 5am at other premises supplying alcohol for consumption on the premises under the authority of any premises licence, club premises certificate or temporary event notice. Outside of these hours, the offence does not prevent the admission of unaccompanied children under 16 to the wide variety of premises where the consumption of alcohol is not the exclusive or primary activity. Between 5am and midnight the offence would not necessarily apply to many restaurants, hotels, cinemas and even many pubs where the main business activity is the consumption of both food and drink. This does not mean that children should automatically be admitted to such premises and the following paragraphs are therefore of great importance notwithstanding the new offences created by the 2003 Act. (See the Licensing Policy for further detail)

## **10 Standard Conditions**

10.1 Conditions attached to licences or certificates will be tailored to the individual style and characteristics of the particular premises and events concerned.

10.2 However, where considered appropriate, and necessary for the promotion of the Licensing Objectives, the Council will consider attaching Conditions drawn from the relevant Model Pools of Conditions and from any published Local Pool of Conditions

## **9. Guidance Issued under section 182 of the Licensing Act 2003**

9.1 The current Guidance was issued by the Home Office in April 2017 and offers advice to Licensing authorities on the discharge of their functions under the Licensing Act 2003.

9.2 The following extracts may be relevant to this application and assist the panel:

### **Licensing conditions – general principles**

1.16 Conditions on a premises licence or club premises certificate are important in setting the parameters within which premises can lawfully operate. The use of wording such as “must”, “shall” and “will”, is encouraged. Licence conditions:

- must be appropriate for the promotion of the licensing objectives;
- must be precise and enforceable;
- must be unambiguous and clear in what they intend to achieve;
- should not duplicate other statutory requirements or other duties or responsibilities placed on the employer by other legislation;
- must be tailored to the individual type, location and characteristics of the premises and events concerned;
- should not be standardised and may be unlawful when it cannot be demonstrated that they are appropriate for the promotion of the licensing objectives in an individual case;
- should not replicate offences set out in the 2003 Act or other legislation;
- should be proportionate, justifiable and be capable of being met,
- cannot seek to manage the behaviour of customers once they are beyond the direct management of the licence holder and their staff, but may impact on the behaviour of customers in the immediate vicinity of the premises or as they enter or leave; and
- should be written in a prescriptive format.

### **Each application on its own merits**

1.17 Each application must be considered on its own merits and in accordance with the licensing authority’s statement of licensing policy; for example, if the application falls within the scope of a cumulative impact policy. Conditions attached to licences and certificates must be tailored to the individual type, location and characteristics of the premises and events concerned. This is essential to avoid the imposition of disproportionate and overly burdensome conditions on premises where there is no need for such conditions. Standardised conditions should be avoided and indeed may be unlawful where they cannot be shown to be appropriate for the promotion of the licensing objectives in an individual case

### **Crime and Disorder**

2.1 Licensing Authorities should look to the police as the main source of advice on crime and disorder. They should also seek to involve the local Community Safety Partnership (CSP).

2.3 Conditions should be targeted on deterrence and preventing crime and disorder including the prevention of illegal working in licensed

premises (see paragraph 10.10). For example, where there is good reason to suppose that disorder may take place, the presence of closed-circuit television (CCTV) cameras both inside and immediately outside the premises can actively deter disorder, nuisance, anti-social behaviour and crime generally. Some licence holders may wish to have cameras on their premises for the prevention of crime directed against the business itself, its staff, or its customers. But any condition may require a broader approach, and it may be appropriate to ensure that the precise location of cameras is set out on plans to ensure that certain areas are properly covered and there is no subsequent dispute over the terms of the condition.

## **Public Safety**

2.7 Licence holders have a responsibility to ensure the safety of those using their premises, as a part of their duties under the 2003 Act. This concerns the safety of people using the relevant premises rather than public health which is addressed in other legislation. Physical safety includes the prevention of accidents and injuries and other immediate harms that can result from alcohol consumption such as unconsciousness or alcohol poisoning. Conditions relating to public safety may also promote the crime and disorder objective as noted above. There will of course be occasions when a public safety condition could incidentally benefit a person's health more generally, but it should not be the purpose of the condition as this would be outside the licensing authority's powers (be ultra vires) under the 2003 Act. Conditions should not be imposed on a premises licence or club premises certificate which relate to cleanliness or hygiene.

2.8 A number of matters should be considered in relation to public safety. These may include:

- Fire safety;
- Ensuring appropriate access for emergency services such as ambulances;
- Good communication with local authorities and emergency services, for example communications networks with the police and signing up for local incident alerts (see paragraph 2.4 above);
- Ensuring the presence of trained first aiders on the premises and appropriate first aid kits;
- Ensuring the safety of people when leaving the premises (for example, through the provision of information on late-night transportation);
- Ensuring appropriate and frequent waste disposal, particularly of glass bottles;
- Ensuring appropriate limits on the maximum capacity of the premises (see paragraphs 2.12-2.13, and Chapter 10; and
- Considering the use of CCTV in and around the premises (as noted in paragraph 2.3 above, this may also assist with promoting the crime and disorder objective).

## **Public Nuisance**

2.15 The 2003 Act enables licensing authorities and responsible authorities, through representations, to consider what constitutes public nuisance and what is appropriate to prevent it in terms of conditions attached to specific

premises licences and club premises certificates. It is therefore important that in considering the promotion of this licensing objective, licensing authorities and responsible authorities focus on the effect of the licensable activities at the specific premises on persons living and working (including those carrying on business) in the area around the premises which may be disproportionate and unreasonable. The issues will mainly concern noise nuisance, light pollution, noxious smells and litter.

2.16 Public nuisance is given a statutory meaning in many pieces of legislation. It is however not narrowly defined in the 2003 Act and retains its broad common law meaning. It may include in appropriate circumstances the reduction of the living and working amenity and environment of other persons living and working in the area of the licensed premises. Public nuisance may also arise as a result of the adverse effects of artificial light, dust, odour and insects or where its effect is prejudicial to health.

2.17 Conditions relating to noise nuisance will usually concern steps appropriate to control the levels of noise emanating from premises. This might be achieved by a simple measure such as ensuring that doors and windows are kept closed after a particular time, or persons are not permitted in garden areas of the premises after a certain time. More sophisticated measures like the installation of acoustic curtains or rubber speaker mounts to mitigate sound escape from the premises may be appropriate. However, conditions in relation to live or recorded music may not be enforceable in circumstances where the entertainment activity itself is not licensable (See Chapter 15). Any conditions appropriate to promote the prevention of public nuisance should be tailored to the type, nature and characteristics of the specific premises. Licensing authorities should avoid inappropriate or disproportionate measures that could deter events that are valuable to the community, such as live music. Noise limiters, for example, are very expensive to purchase and install and are likely to be a considerable burden for smaller venues.

2.18 As with all conditions, those relating to noise nuisance may not be appropriate in certain circumstances where provisions in other legislation adequately protect those living in the area of the premises. But as stated earlier in this Guidance, the approach of licensing authorities and responsible authorities should be one of prevention and when their powers are engaged, licensing authorities should be aware of the fact that other legislation may not adequately cover concerns raised in relevant representations and additional conditions may be appropriate.

2.19 Where applications have given rise to representations, any appropriate conditions should normally focus on the most sensitive periods. For example, the most sensitive period for people being disturbed by unreasonably loud music is at night and into the early morning when residents in adjacent properties may be attempting to go to sleep or are sleeping. This is why there is still a need for a licence for performances of live music between 11pm and 8am. In certain circumstances, conditions relating to noise emanating from the premises may also be appropriate to address any disturbance anticipated as customers enter and leave.

2.20 Measures to control light pollution will also require careful thought. Bright lighting outside premises which is considered appropriate to prevent crime and disorder may itself give rise to light pollution for some neighbours. Applicants, licensing authorities and responsible authorities will need to balance these issues.

2.21 Beyond the immediate area surrounding the premises, these are matters for the personal responsibility of individuals under the law. An individual who engages in anti-social behaviour is accountable in their own right. However, it would be perfectly reasonable for a licensing authority to impose a condition, following relevant representations, that requires the licence holder or club to place signs at the exits from the building encouraging patrons to be quiet until they leave the area or that, if they wish to smoke, to do so at designated places on the premises instead of outside and to respect the rights of people living nearby to a peaceful night.

### **Protection of Children from Harm**

2.22 The protection of children from harm includes the protection of children from moral, psychological and physical harm. This includes not only protecting children from the harms associated directly with alcohol consumption but also wider harms such as exposure to strong language and sexual expletives (for example, in the context of exposure to certain films or adult entertainment). Licensing authorities must also consider the need to protect children from sexual exploitation when undertaking licensing functions.

### **Determining applications**

9.37 As a matter of practice, licensing authorities should seek to focus the hearing on the steps considered appropriate to promote the particular licensing objective or objectives that have given rise to the specific representation and avoid straying into undisputed areas. A responsible authority or other person may choose to rely on their written representation. They may not add further representations to those disclosed to the applicant prior to the hearing, but they may expand on their existing representation.

9.38 In determining the application with a view to promoting the licensing objectives in the overall interests of the local community, the licensing authority must give appropriate weight to:

- the steps that are appropriate to promote the licensing objectives;
- the representations (including supporting information) presented by all the parties;
- this Guidance;
- its own statement of licensing policy.

### **Relevant, Vexatious and Frivolous Representations**

9.4 A representation is “relevant” if it relates to the likely effect of the grant of the licence on the promotion of at least one of the licensing objectives. For example, a representation from a local businessperson about the commercial

damage caused by competition from new licensed premises would not be relevant. On the other hand, a representation by a businessperson that nuisance caused by new premises would deter customers from entering the local area, and the steps proposed by the applicant to prevent that nuisance were inadequate, would be relevant. In other words, representations should relate to the impact of licensable activities carried on from premises on the objectives. For representations in relation to variations to be relevant, they should be confined to the subject matter of the variation. There is no requirement for a responsible authority or other person to produce a recorded history of problems at premises to support their representations, and in fact this would not be possible for new premises.

9.5 It is for the licensing authority to determine whether a representation (other than a representation from responsible authority) is frivolous or vexatious on the basis of what might ordinarily be considered to be vexatious or frivolous. A representation may be considered to be vexatious if it appears to be intended to cause aggravation or annoyance, whether to a competitor or other person, without reasonable cause or justification. Vexatious circumstances may arise because of disputes between rival businesses and local knowledge will therefore be invaluable in considering such matters. Licensing authorities can consider the main effect of the representation, and whether any inconvenience or expense caused by it could reasonably be considered to be proportionate.

9.9 It is recommended that, in borderline cases, the benefit of the doubt about any aspect of a representation should be given to the person making that representation. The subsequent hearing would then provide an opportunity for the person or body making the representation to amplify and clarify it.

#### **Determining actions that are appropriate for the promotion of the licensing objectives**

9.42 Licensing authorities are best placed to determine what actions are appropriate for the promotion of the licensing objectives in their areas. All licensing determinations should be considered on a case by case basis. They should take into account any representations or objections that have been received from responsible authorities or other persons, and representations made by the applicant or premises user as the case may be.

9.43 The authority's determination should be evidence-based, justified as being appropriate for the promotion of the licensing objectives and proportionate to what it is intended to achieve.

9.44 Determination of whether an action or step is appropriate for the promotion of the licensing objectives requires an assessment of what action or step would be suitable to achieve that end. While this does not therefore require a licensing authority to decide that no lesser step will achieve the aim, the authority should aim to consider the potential burden that the condition would impose on the premises licence holder (such as the financial burden due to restrictions on licensable activities) as well as the potential benefit in terms of the promotion of the licensing objectives. However, it is imperative



that the authority ensures that the factors which form the basis of its determination are limited to consideration of the promotion of the objectives and nothing outside those parameters. As with the consideration of licence variations, the licensing authority should consider wider issues such as other conditions already in place to mitigate potential negative impact on the promotion of the licensing objectives and the track record of the business. Further advice on determining what is appropriate when imposing conditions on a licence or certificate is provided in Chapter 10. The licensing authority is expected to come to its determination based on an assessment of the evidence on both the risks and benefits either for or against making the determination.

### **Conditions attached to Premises Licences**

10.2 Conditions include any limitations or restrictions attached to a licence or certificate and essentially are the steps or actions that the holder of the premises licence or the club premises certificate will be required to take or refrain from taking in relation to the carrying on of licensable activities at the premises in question. Failure to comply with any condition attached to a licence or certificate is a criminal offence, which on conviction is punishable by an unlimited fine or up to six months imprisonment. The courts have made clear that it is particularly important that conditions which are imprecise or difficult for a licence holder to observe should be avoided.

10.3 There are three types of condition that may be attached to a licence or certificate: proposed, imposed and mandatory. Each of these categories is described in more detail below

#### **Proposed Conditions**

10.4 The conditions that are appropriate for the promotion of the licensing objectives should emerge initially from the risk assessment carried out by a prospective licence or certificate holder, which they should carry out before making their application for a premises licence or club premises certificate. This would be translated into the steps recorded in the operating schedule or club operating schedule, which must also set out the proposed hours during which licensable activities will be conducted and any other hours during which the premises will be open to the public.

10.5 It is not acceptable for licensing authorities to simply replicate the wording from an applicant's operating schedule. A condition should be interpreted in accordance with the applicant's intention

#### **Imposed Conditions**

10.8 The licensing authority may not impose any conditions unless its discretion has been engaged following receipt of relevant representations and it is satisfied as a result of a hearing (unless all parties agree a hearing is not necessary) that it is appropriate to impose conditions to promote one or more of the four licensing objectives. This provision also applies to minor variations.

10.9 It is possible that in some cases no additional conditions are appropriate to promote the licensing objectives.

### **Proportionality**

10.10 The 2003 Act requires that licensing conditions should be tailored to the size, type, location and characteristics and activities taking place at the premises concerned. Conditions should be determined on a case by case basis and standardised conditions which ignore these individual aspects should be avoided. For example, conditions should not be used to implement general policy in a given area such as the use of CCTV, polycarbonate drinking vessels or identity scanners where they would not be appropriate to the specific premises. Licensing authorities and other responsible authorities should be alive to the indirect costs that can arise because of conditions. These could be a deterrent to holding events that are valuable to the community or for the funding of good and important causes. Licensing authorities should therefore ensure that any conditions they impose are only those which are appropriate for the promotion of the licensing objectives.

### **Hours of trading**

10.13 The Government acknowledges that different licensing strategies may be appropriate for the promotion of the licensing objectives in different areas. The 2003 Act gives the licensing authority power to make decisions about the hours during which the premises can conduct licensable activities as part of the implementation of its licensing policy statement. Licensing authorities are best placed to make decisions about appropriate opening hours in their areas based on their local knowledge and in consultation with responsible authorities. However, licensing authorities must always consider each application and must not impose predetermined licensed opening hours, without giving individual consideration to the merits of each application.

10.15 Shops, stores and supermarkets should normally be free to provide sales of alcohol for consumption off the premises at any times when the retail outlet is open for shopping unless there are good reasons, based on the licensing objectives, for restricting those hours.

## **10. Determination**

- 10.1 The Sub Committee are requested to consider the application, representations, and determine this application.
- 10.2 When considering this application, the Sub Committee will need to have regard to the North Norfolk District Council Licensing Policy and to statutory guidance under the Licensing Act 2003 issued by the Secretary of State
- 10.3 In determining the application for a Premises Licence the Sub Committee may take the following actions:
  - a. Grant the application
  - b. Grant the application subject to conditions relevant to the promotion of the licensing objectives
  - c. Refuse the application

- 10.4 This application must be determined and notified to the applicant within 5 working days from the conclusion of the hearing. Reasons for the Panel's decision must be given as both the applicant and objectors have a right of appeal against that decision to the Magistrates Court.
- 10.5 There is a right of appeal to the decision of the Sub Committee to the Magistrates court within 21 days.

**Appendices:**

- A. Copy of Application
- B. Plan of Premises
- C. Conditions proposed by applicant
- D. Letters/emails of objection or support from Responsible Authorities / 'Other Persons'
- E. Location Plan

**Background Papers:**

1. The Licensing Act 2003
2. North Norfolk District Council Statement of Licensing Policy (approved 18 December 2015)
3. Guidance issued under section 182 of the Licensing Act 2003 (April 2017)



Licensing Team  
North Norfolk District Council  
Council Offices  
Holt Road  
Cromer  
Norfolk  
NR27 9EN

Reference number

(office use only)

## Schedule 2

### Application for a premises licence to be granted under the Licensing Act 2003

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PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

Before completing this form please read the guidance booklet.

If you are completing this form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in **black ink**. Use additional sheets if necessary. You may wish to keep a copy of the completed form for your records.

I / We ..... Thomas Charles Raynham ..... apply for a  
(Insert name(s) of applicant)  
**premises licence under section 17 of the Licensing Act 2003 for the premises described in Part 1 below (the premises) and I/we are making this application to you as the relevant licensing authority in accordance with section 12 of the Licensing Act 2003**

### Part 1 – Premises Details

Postal address of premises or, if none, ordnance survey map reference or description	
The Old Park & East Raynham Hall Raynham Estate East Raynham	
Post town	Post code
Fakenham	NR21 7EP
Telephone number of Premises (if any)	

Non-domestic rateable value of premises

£ N/A

(This can be obtained from the Valuation Office website [www.voa.gov.uk](http://www.voa.gov.uk))

## **Part 2 – Applicant Details**

In state whether you are applying for a premises licence as

Please tick ✓

a) An individual or individuals*	<input checked="" type="checkbox"/> <b>Please complete Section A</b>
b) A person other than an individual* <ul style="list-style-type: none"> <li>i. as a limited company</li> <li>ii. as a partnership</li> <li>iii. as an unincorporated association</li> <li>iv. other (for example a statutory corporation)</li> </ul>	<input type="checkbox"/> <b>Please complete Section B</b> <input type="checkbox"/> <b>Please complete Section B</b> <input type="checkbox"/> <b>Please complete Section B</b> <input type="checkbox"/> <b>Please complete Section B</b>
c) A recognised club	<input type="checkbox"/> <b>Please complete Section B</b>
d) A charity	<input type="checkbox"/> <b>Please complete Section B</b>
e) The proprietor of an educational establishment	<input type="checkbox"/> <b>Please complete Section B</b>
f) A Health Service Body	<input type="checkbox"/> <b>Please complete Section B</b>
g) An individual who is registered under Part 2 of the Care Standards Act 2000 (c14) in respect of an independent hospital in Wales	<input type="checkbox"/> <b>Please complete Section B</b>
ga) a person who is registered under Chapter 2 of Part 1 of the Health and Social Care Act 2008 (within the meaning of that Part) in an independent hospital in England	<input type="checkbox"/> <b>Please complete Section B</b>
h) The Chief Officer of Police of a police force in England and Wales	<input type="checkbox"/> <b>Please complete Section B</b>

\* If you are applying as a person described in (a) or (b) please confirm:

Please tick ✓ yes

▪ I am carrying on or proposing to carry on a business which involves the use of the premises for licensable activities; or

▪ I am making the application pursuant to a

○ statutory function or

○ A function discharged by virtue of Her Majesty's prerogative

**SECTION A – INDIVIDUAL APPLICANTS** (fill in as applicable)

Mr  Mrs  Miss  Ms  Other title   
(please state)

Surname

First names

Date of Birth

Nationality

I am 18 years old or over  Yes

**Current residential address if different from premises address**

Post Town:

Postcode:

Daytime contact telephone number

E-mail address (optional)

**Second individual applicant (if applicable)**

Mr  Mrs  Miss  Ms  Other title   
(please state)

Surname

First names

Date of Birth

Nationality

I am 18 years old or over  Yes

**Current residential address if different from premises address**

Post Town:

Postcode:

Daytime contact telephone number

E-mail address (optional)

## Section B – OTHER APPLICANTS

Please provide name and registered address of applicant in full. Where appropriate please give any registered number. In case of a partnership or other joint nature (other than a body corporate), please give the name and address of each party concerned.

Name
Address
Registered number (where applicable)
Description of applicant (for example, partnership, company, unincorporated association etc)
Telephone number (if any)
E-mail address (optional)

## Part 3 – Operating Schedule

When do you want the premises licence to start? ..... 

Day	Month	Year
0	1	0
4	2	0
1	8	

If you wish the licence to be valid only for a period, when do you want it to end?..... 

Day	Month	Year

Please give a general description of premises (please read guidance note 1)

The premise subject to this application is approximately 700 acres of estate parkland which includes the historic country house of East Raynham Hall (see map attached to this application which has the proposed licensed area highlighted by a red outline). The area is mainly open fields and some areas of woodland within. The area is situated to the west of the main A1065 road which runs north/south between Fakenham and Swaffham. The River Wensum runs adjacent to the west and south of the highlighted area, part of which forms a Site of Special Scientific Interest (SSSI) which is managed as such. Main access to the area is via four main access points from the A1065 (highlighted A on the map). There are other access routes around the area via well maintained farm tracks and public footpaths. The area is well drained and is considered suitable for the purpose of this application which is to permit public access to a variety of country fairs and entertainment based festivals.

If 5,000 or more people attend the premises at any one time, please state the number expected to attend.

9,999

### **What licensable activities do you intend to carry on from the premises?**

(Please see sections 1 and 14 of the Licensing Act 2003 and Schedule 1 and 2 to the Licensing Act 2003)

#### **Provision of regulated entertainment** (please read guidance note 2)

Please tick any that apply

- a) Plays (if ticking yes, fill in **Box A**).....
- b) Films (if ticking yes, fill in **Box B**).....
- c) Indoor sporting events (if ticking yes, fill in **Box C**).....
- d) Boxing or wrestling entertainment (if ticking yes, fill in **Box D**).....
- e) Live music (If ticking yes, fill in **Box E**).....
- f) Recorded music (if ticking yes, fill in **Box F**).....
- g) Performances of dance (if ticking yes, fill in **Box G**).....
- h) Anything of a similar description to that falling within e,f or g (if ticking yes, fill in **Box H**)...

#### **Provision of late night refreshment** (if ticking yes, fill in **Box I**).....

The supply of hot food or hot drink to the public for consumption on or off the premises between 11.00pm and 5.00am.

**Supply of alcohol** (if ticking yes, fill in **Box J**).....

**IN ALL CASES PLEASE COMPLETE BOXES K, L AND M**



<b>Box A</b> <b>Plays</b> Standard days and timings (Please read guidance note 7)			Will the performance of a play take place indoors or outdoors or both – please tick ✓ (Please read guidance note 3)		Indoors	
					Outdoors	
					Both	✓
Day	Start	Finish	<p>Please give further details here (read guidance note 4)</p> <p>Performance of plays by visiting performers from a prepared area(s) within the outside area of the premise or within temporary structures such as a marquee or stage. Only areas specified within East Raynham Hall itself will be available for use for smaller functions.</p> <p>State any seasonal variations for performing plays (read guidance note 5)</p> <p>Non standard timings. Where you intend to use the premises for the performance of plays at different times to those listed in the column on the left, please list (read guidance note 6)</p>			
Mon	0001	2400				
Tue	0001	2400				
Wed	0001	2400				
Thur	0001	2400				
Fri	0001	2400				
Sat	0001	2400				
Sun	0001	2400				
<b>Box B</b> <b>Films</b> Standard days and timings (Please read guidance note 7)			Will the exhibition of films take place indoors or outdoors or both – please tick ✓ (Please read guidance note 3)		Indoors	
					Outdoors	
					Both	✓
Day	Start	Finish	<p>Please give further details here (read guidance note 4)</p> <p>The projection of films onto a temporary screen erected in a prepared area(s) within the outside space of from within a temporary structure such as a marquee or stage. Only specified rooms within East Raynham Hall itself would be used for smaller events.</p> <p>State any seasonal variations for exhibition of films (read guidance note 5)</p> <p>Non standard timings. Where you intend to use the premises for the exhibition of films at different times to those listed in the column on the left, please list (read guidance note 6)</p>			
Mon	0001	2400				
Tue	0001	2400				
Wed	0001	2400				
Thur	0001	2400				
Fri	0001	2400				
Sat	0001	2400				
Sun	0001	2400				

<b>Box C</b> <b>Indoor sporting events</b> Standard days and timings (Please read guidance note 7)					
Day	Start	Finish	<u>Please give further details here</u> (read guidance note 4)		
Mon					
Tue					
Wed					
Thur			<u>State any seasonal variations for indoor sporting events</u> (read guidance note 5)		
Fri					
Sat			<u>Non standard timings. Where you intend to use the premises for the indoor sporting events at different times to those listed in the column on the left, please list</u> (please read guidance note 6)		
Sun					
<b>Box D Boxing or wrestling entertainment</b> Standard days and timings Please read guidance note 7)			Will the boxing or wrestling entertainment take place indoors or outdoors or both – please tick <input type="checkbox"/> (Please read guidance note 3)	Indoors	
				Outdoors	
				Both	
Day	Start	Finish	<u>Please give further details here</u> (read guidance note 4)		
Mon					
Tue					
Wed					
Thur			<u>State any seasonal variations for boxing or wrestling entertainment</u> (read guidance note 5)		
Fri					
Sat			<u>Non standard timings. Where you intend to use the premises for boxing or wrestling entertainment at different times to those listed in the column on the left, please list</u> (please read guidance note 6)		
Sun					

<b>Box E</b> <b>Live music</b> Standard days and timings (Please read guidance note 7)			Will the performance of live music take place indoors or outdoors or both – please tick ✓ (Please read guidance note 3)		Indoors	
					Outdoors	
					Both	✓
Day	Start	Finish	<u>Please give further details here</u> (read guidance note 4) Live music performed by visiting artists or bands, either amplified or unamplified, from a prepared area(s) within the outside space or from within a temporary structure such as a marquee or stage. Only specific rooms within East Raynham Hall itself will be used for smaller events.  <u>State any seasonal variations for the performance of live music</u> (read guidance note 5)          <u>Non standard timings. Where you intend to use the premises for the performance of live music at different times to those listed in the column on the left, please list</u> (please read guidance note 6)			
Mon	0001	2400				
Tue	0001	2400				
Wed	0001	2400				
Thur	0001	2400				
Fri	0001	2400				
Sat	0001	2400				
Sun	0001	2400				

<b>Box F</b> <b>Recorded music</b> Standard days and timings (Please read guidance note 7)			Will the playing of recorded music take place indoors or outdoors or both – please tick ✓ (Please read guidance note 3)	Indoors				
				Outdoors				
				Both	✓			
Day	Start	Finish	<p>Please give further details here (read guidance note 4)</p> <p>Recorded music delivered from a sound system from a prepared area(s) within the outside space or from within a temporary structure such as a marquee or stage. Only specified rooms within East Raynham Hall itself will be use for smaller events.</p> <p>State any seasonal variations for playing recorded music (read guidance note 5)</p> <p>Non standard timings. Where you intend to use the premises for the playing of recorded music at different times to those listed in the column on the left, please list (please read guidance note 6)</p>					
Mon	0001	2400						
Tue	0001	2400						
Wed	0001	2400						
Thur	0001	2400						
Fri	0001	2400						
Sat	0001	2400						
Sun	0001	2400						
<b>Box G</b> <b>Performance of dance</b> Standard days and timings (Please read guidance note 7)						Will the performance of dance take place indoors or outdoors or both – please tick ✓ (Please read guidance note 3)	Indoors	
							Outdoors	
			Both	✓				
Day	Start	Finish	<p>Please give further details here (read guidance note 4)</p> <p>Performances of contemporary or traditional dance from performing groups (nothing of an adult nature) from within a prepared area(s) within the outside space or from within a temporary structure such as a marquee or stage. Only specified rooms within East Raynham Hall itself will be used for smaller events</p> <p>State any seasonal variations for performance of dance (read guidance note 5)</p> <p>Non standard timings. Where you intend to use the premises for the performance of dance at different times to those listed in the column on the left, please list (please read guidance note 6)</p>					
Mon	0001	2400						
Tue	0001	2400						
Wed	0001	2400						
Thur	0001	2400						
Fri	0001	2400						
Sat	0001	2400						
Sun	0001	2400						

<b>Box H</b> <b>Anything of a similar description to that falling within e, f or g</b> Standard days and timings (Please read guidance note 7)			<u>Please give a description of the type of entertainment you will be providing</u>  Any combination of live music, recorded music or dancing.		
Day	Start	Finish	Will this entertainment take place indoors or outdoors or both – please tick <input checked="" type="checkbox"/> (Please read guidance note 3)	Indoors	
Mon	0001	2400		Outdoors	
				Both	<input checked="" type="checkbox"/>
			<u>Please give further details here (read guidance note 4)</u>  Combinations of all three types of entertainment could include speciality acts, circus type performances, fetes and the like, where both forms of musical entertainment and dancing could be available during an event.		
Tue	0001	2400			
Wed	0001	2400			
			<u>State any seasonal variations for entertainment of a similar description to that falling within e, f or g (read guidance note 5)</u>  		
Thur	0001	2400			
Fri	0001	2400			
			<u>Non standard timings. Where you intend to use the premises for the entertainment of similar description to that falling within e, f or g at different times to those listed in the column on the left, please list (please read guidance note 6)</u>  		
Sat	0001	2400			
Sun	0001	2400			

<b>Box 1</b> <b>Late night refreshment</b> Standard days and timings (Please read guidance note 7)			Will the provision of late night refreshment take place indoors or outdoors or both – please tick <input checked="" type="checkbox"/> (Please read guidance note 3)		Indoors					
					Outdoors					
					Both	<input checked="" type="checkbox"/>				
Day	Start	Finish	<u>Please give further details here</u> (read guidance note 4)							
Mon	2300	0500	The provision of hot food and drinks from a prepared area (or from permitted vendors) within the outside space or from within a temporary structure such as a marquee. Only specified rooms within East Raynham Hall itself will be used for such purposes.							
Tue	2300	0500								
							<u>State any seasonal variations for the provision of late night refreshment</u> (read guidance note 5)			
Wed	2300	0500								
Thur	2300	0500								
Fri	2300	0500					<u>Non standard timings. Where you intend to use the premises for the provision  of late night refreshment entertainment at different times to those listed in the  column on the left, please list</u> (please read guidance note 6)			
Sat	2300	0500								
Sun	2300	0500								

<b>Box J</b> <b>Supply of alcohol</b> Standard days and timings (Please read guidance note 7)			Will the supply of alcohol be for consumption – please tick <input checked="" type="checkbox"/> (Please read guidance note 8)	On premises				
				Off premises				
				Both	<input checked="" type="checkbox"/>			
Day	Start	Finish	<u>State any seasonal variations for the supply of alcohol</u> (read guidance note 5)					
Mon	0001	2400						
Tue	0001	2400						
Wed	0001	2400						
Thur	0001	2400				<u>Non standard timings. Where you intend to use the premises for the supply of alcohol at different times to those listed in the column on the left, please list</u> (read guidance note 6)		
Fri	0001	2400						
Sat	0001	2400						
Sun	0001	2400						

State the name and details of the individual whom you wish to specify on the licence as designated premises supervisor (please see declaration about the entitlement to work in the checklist at the end of the form):

Name ..... Thomas Charles Raynham .....

Date of Birth ..... [REDACTED] .....

Address ..... [REDACTED] .....

Postcode ..... [REDACTED] .....

Personal Licence number, if known, ..... LN/000011688 ..... Issued on 31.05.2017 .....

Issuing licensing authority, if known ..... North Norfolk District Council .....

## Box K

**Please highlight any adult entertainment or services, activities, other entertainment or matters ancillary to the use of the premises that may give rise to concern in respect of children** (please read guidance note 9)

NIL

<b>Box L</b> <b>Hours premises are open to the public</b> Standard days and timings (Please read guidance note 7)			<u>State any seasonal variation</u> (read guidance note 5)
Day	Start	Finish	
Mon	0001	2400	Non standard timings. Where you intend to use the premises to be open to the public at different times to those listed in the column on the left, please list (please read guidance note 6)
Tue	0001	2400	
Wed	0001	2400	
Thur	0001	2400	
Fri	0001	2400	
Sat	0001	2400	
Sun	0001	2400	



## **M Describe the steps you intend to take to promote the four licensing objectives**

### a) General – all four licensing objectives (b,c,d,e) (please read guidance note 10)

For all events planned to take place within the outside area of the premise an Event Management Plan (EMP) will be prepared to take account of the requirements of all the Licensing Objectives. No EMP will be required for small events held inside Raynham Hall itself. The detail within any EMP will be dependant upon the scale and nature of any event and the anticipated number of persons attending. For events planned to cater for in excess of 500 persons in the outside area the Licensing Authority & the Police will be given at least 4 weeks notice.

Any event planned to extend beyond midnight within the outside space will only occur between March to November. Such events will be limited in number (6 max) & frequency. There will be a gap of at least 4 weeks between the end of one event and the beginning of another. The Licensing Authority & the Police will be given at least 4 weeks notice of such events taking place. (see proposed Conditions attached.)

### b) The prevention of crime and disorder

Any EMP formulated for an event will cater for any perceived crime prevention risk and will highlight a strategy to deal with such risk. The requirement for stewarding and or physical security presence will form part of the overall consideration as will the reporting of incidents to responsible persons present or to the Police if necessary. (see proposed Conditions attached.)

### c) Public safety

Any EMP formulated for an event within the area of the licensed premise will take into account requirements for the safety of the attending public bearing in mind the nature of the event. Attention will be given to ensuring that equipment of any kind used during an event is safe and that the event venue is properly supervised. First aid facilities and procedures will be in evidence. (See proposed Conditions attached.)

### d) The prevention of public nuisance

Any EMP formulated for an event will take into account the effect that running the event may have to persons who live nearby. Attention will be given to traffic management concerning vehicular movements to and from the site. Attention will also be given to ensuring that any possible noise disturbance is minimised by using effective noise management techniques and monitoring of sound systems thus reducing the risk of complaint from neighbours. (See proposed Conditions attached.)

### e) The protection of children from harm

Any EMP formulated for an event will highlight procedures put in place to ensure that children are protected from any perceived harm. The effective management and supervision of any bar selling alcohol will be paramount in ensuring that licensing laws in relation to children are not breached. (See proposed Conditions attached.)

**CHECKLIST**

Please tick to indicate agreement

- I have made or enclosed payment of the fee .....
- I have enclosed a plan of the premises.....
- I have sent copies of this application and the plan to responsible authorities and others where applicable .....
- I have enclosed the consent form completed by the individual I wish to be premises supervisor, if applicable .....
- I understand that I must now advertise my application .....
- I understand that if I do not comply with the above requirements or my application is not completed correctly, my application will be rejected.....
- [Applicable to all individual applicants, including those in a partnership which is not a limited liability partnership, but not companies or limited liability partnerships] I have included documents demonstrating my entitlement to work in the United Kingdom (please read note 15). see below

**IT IS AN OFFENCE, UNDER SECTION 158 OF THE LICENSING ACT 2003, TO MAKE A FALSE STATEMENT IN OR IN CONNECTION WITH THIS APPLICATION. THOSE WHO MAKE A FALSE STATEMENT MAY BE LIABLE ON SUMMARY CONVICTION TO A FINE OF ANY AMOUNT.**

**IT IS AN OFFENCE UNDER SECTION 24B OF THE IMMIGRATION ACT 1971 FOR A PERSON TO WORK WHEN THEY KNOW, OR HAVE REASONABLE CAUSE TO BELIEVE, THAT THEY ARE DISQUALIFIED FROM DOING SO BY REASON OF THEIR IMMIGRATION STATUS. THOSE WHO EMPLOY AN ADULT WITHOUT LEAVE OR WHO IS SUBJECT TO CONDITIONS AS TO EMPLOYMENT WILL BE LIABLE TO A CIVIL PENALTY UNDER SECTION 15 OF THE IMMIGRATION, ASYLUM AND NATIONALITY ACT 2006 AND PURSUANT TO SECTION 21 OF THE SAME ACT, WILL BE COMMITTING AN OFFENCE WHERE THEY DO SO IN THE KNOWLEDGE, OR WITH REASONABLE CAUSE TO BELIEVE, THAT THE EMPLOYEE IS DISQUALIFIED.**

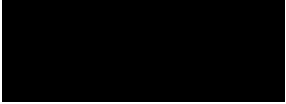
NB: Entitlement to work documents are already on file for the applicant who produced them when he applied for his Personal Licence in May 2017.

## Part 4 – Signatures

Please read guidance note 11

**Signature of applicant (the proposed current premises licence holder) or applicant’s solicitor or other duly authorised agent.** (See guidance note 12) **If signing on behalf of the applicant please state in what capacity.**

<b>Declaration</b>	<ul style="list-style-type: none"><li>• [Applicable to individual applicants only, including those in a partnership which is not a limited liability partnership] I understand I am not entitled to be issued with a licence if I do not have the entitlement to live and work in the UK (or if I am subject to a condition preventing me from doing work relating to the carrying on of a licensable activity) and that my licence will become invalid if I cease to be entitled to live and work in the UK (please read guidance note 15).</li><li>• The DPS named in this application form is entitled to work in the UK (and is not subject to conditions preventing him or her from doing work relating to a licensable activity) and I have seen a copy of his or her proof of entitlement to work, if appropriate (please see note 15)</li></ul>
--------------------	---

Signature .....  .....

Date ..... 01.03.2018 .....

Capacity..... Licensing Consultant (Smart Licensing) - on behalf of the applicant .....

**For joint applications, signature of 2<sup>nd</sup> applicant or 2<sup>nd</sup> applicant’s solicitor or other authorised agent.** (Please read guidance note 13) **If signing on behalf of the applicant please state in what capacity.**

Signature .....

Date .....

Capacity .....

**Contact name** (where not previously given) **and postal address for correspondence associated with this application** (please read guidance note 14)

Tony Grover, Licensing Consultant Smart Licensing 8 Wigg Road	
Post Town: Fakenham	Postcode: NR21 9RU

**Daytime contact telephone number** 07941 434351

**E-mail address (optional)** tony@smartlicensing.co.uk

## Consent of individual to being specified as premises supervisor

I, Thomas Charles Raynham  
*(Full name of prospective premises supervisor)*

of [REDACTED],  
[REDACTED]  
*(home address of prospective premises supervisor)*

**hereby confirm that I give my consent to being specified as the designated  
premises supervisor in relation to the application for**

a Premises Licence  
*(type of application)*

by Thomas Charles Raynham  
*(name of applicant)*

**relating to a premises licence** .....  
*(number of existing licence, if any)*

for The Old Park & Raynham Hall, Raynham Estate,  
East Raynham, Fakenham, Norfolk. NR21 7EP  
*(name and address of premises to which the application relates)*

**and any premises licence to be granted or varied in respect of this application made  
by**

Thomas Charles Raynham  
.....  
*(name of applicant)*

**concerning the supply of alcohol at**

The Old Park & Raynham Hall, Raynham Estate,  
East Raynham, Fakenham, Norfolk. NR21 7EP  
.....  
*(name and address of premises to which application relates)*

**NORTH NORFOLK DISTRICT COUNCIL**

**Licensing Act 2003**

**PREMISES LICENCE - CERTIFICATE OF PUBLIC NOTICE**

This is to certify that I ..... Thomas Charles Raynham .....

residing at [REDACTED]

have placed the required public notice advertisement in one locally circulating newspaper, namely:

(1) ..... Fakenham & Dereham Times .....

on (date of publication) ..... 8.3.18 .....

and I have exhibited a similar notice on the proposed premises in a prominent position at  
..... Site boundaries adjacent to public thoroughfares .....

from (date notice displayed) ..... 02.03.18 .....

Signed ..... [REDACTED] ..... Dated ..... 01.03.18 .....

**NORTH NORFOLK DISTRICT COUNCIL**

**Licensing Act 2003**

**PREMISES LICENCE - CERTIFICATE OF PUBLIC NOTICE**

This is to certify that I .....

residing at .....

have placed the required public notice advertisement in one locally circulating newspaper, namely:

(1) .....

on (date of publication) .....

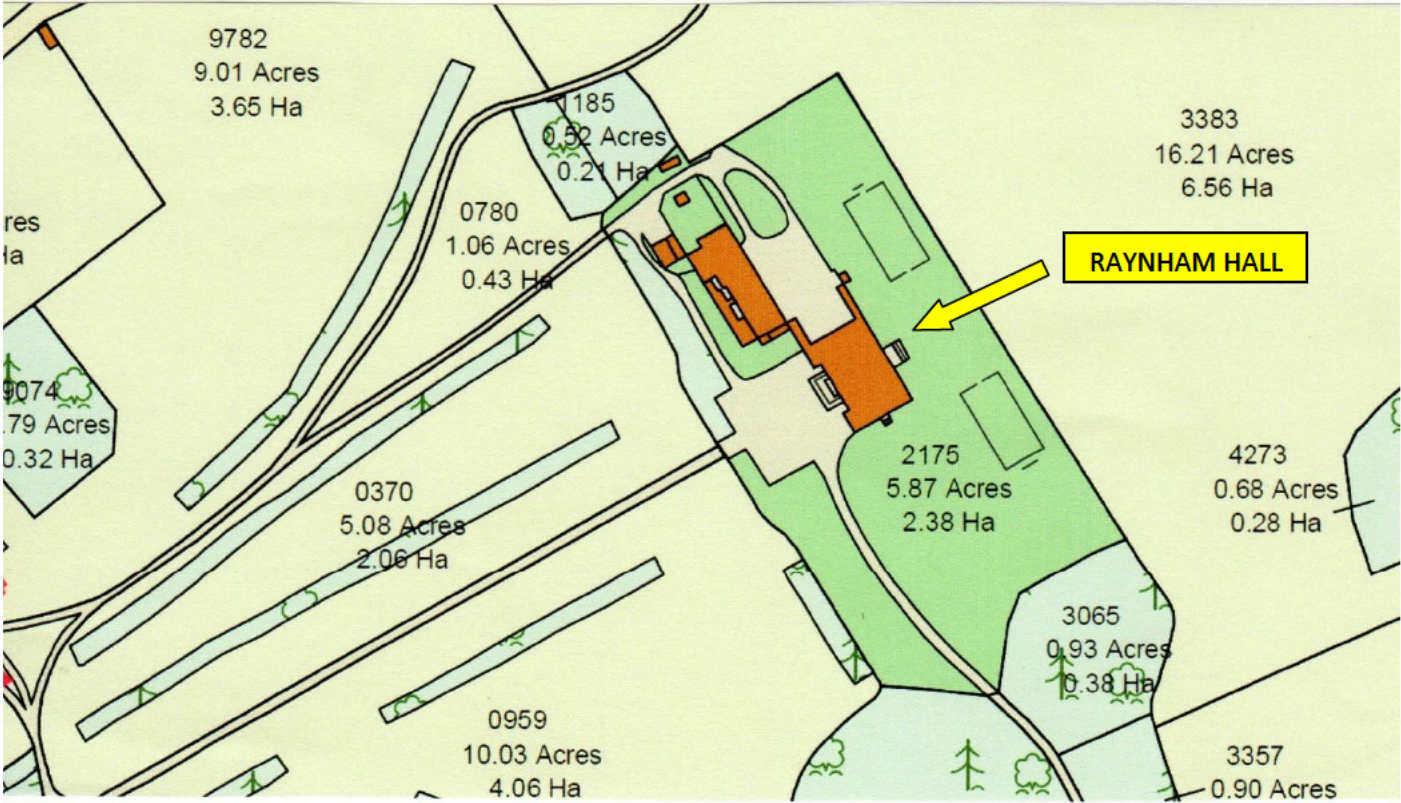
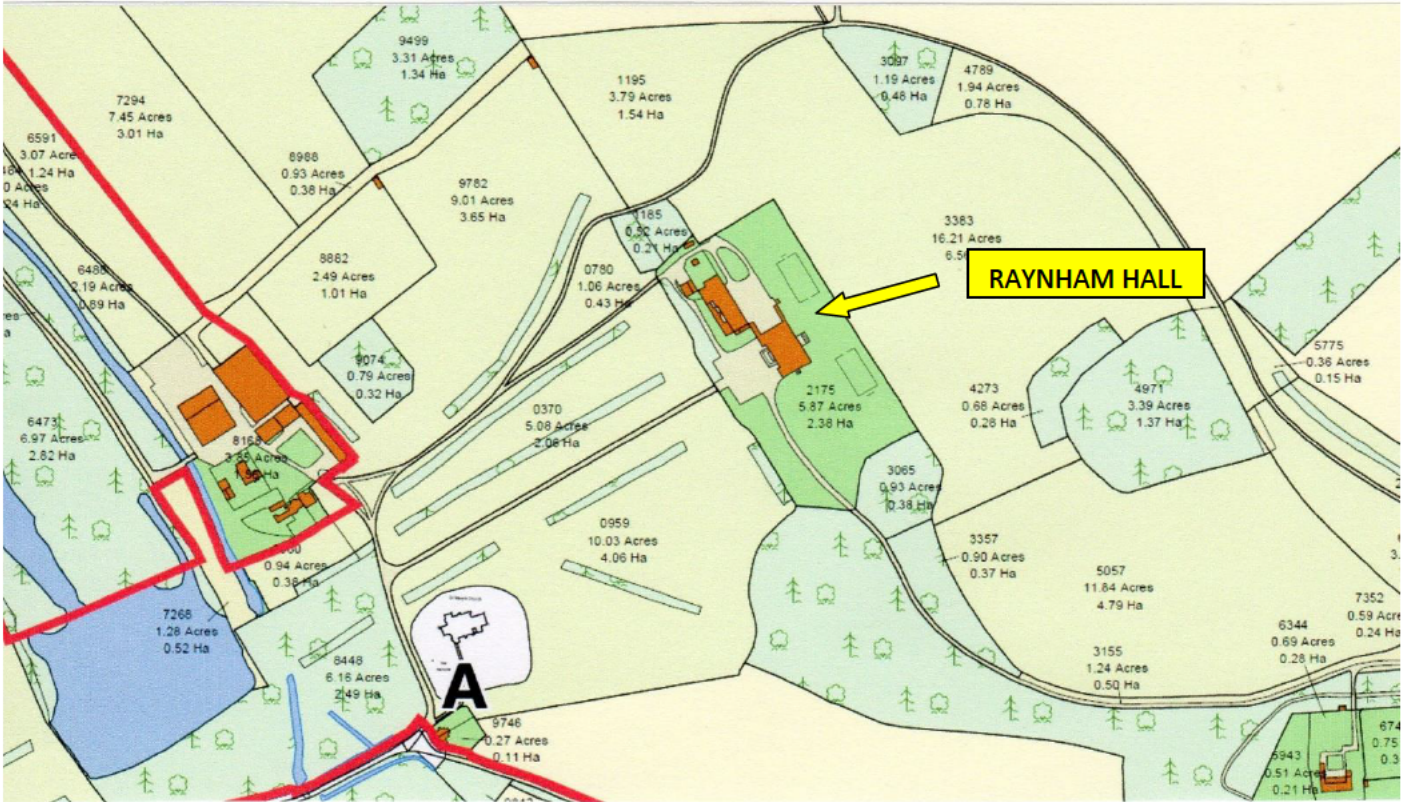
and I have exhibited a similar notice on the proposed premises in a prominent position at  
.....

from (date notice displayed) .....

Signed ..... Dated .....

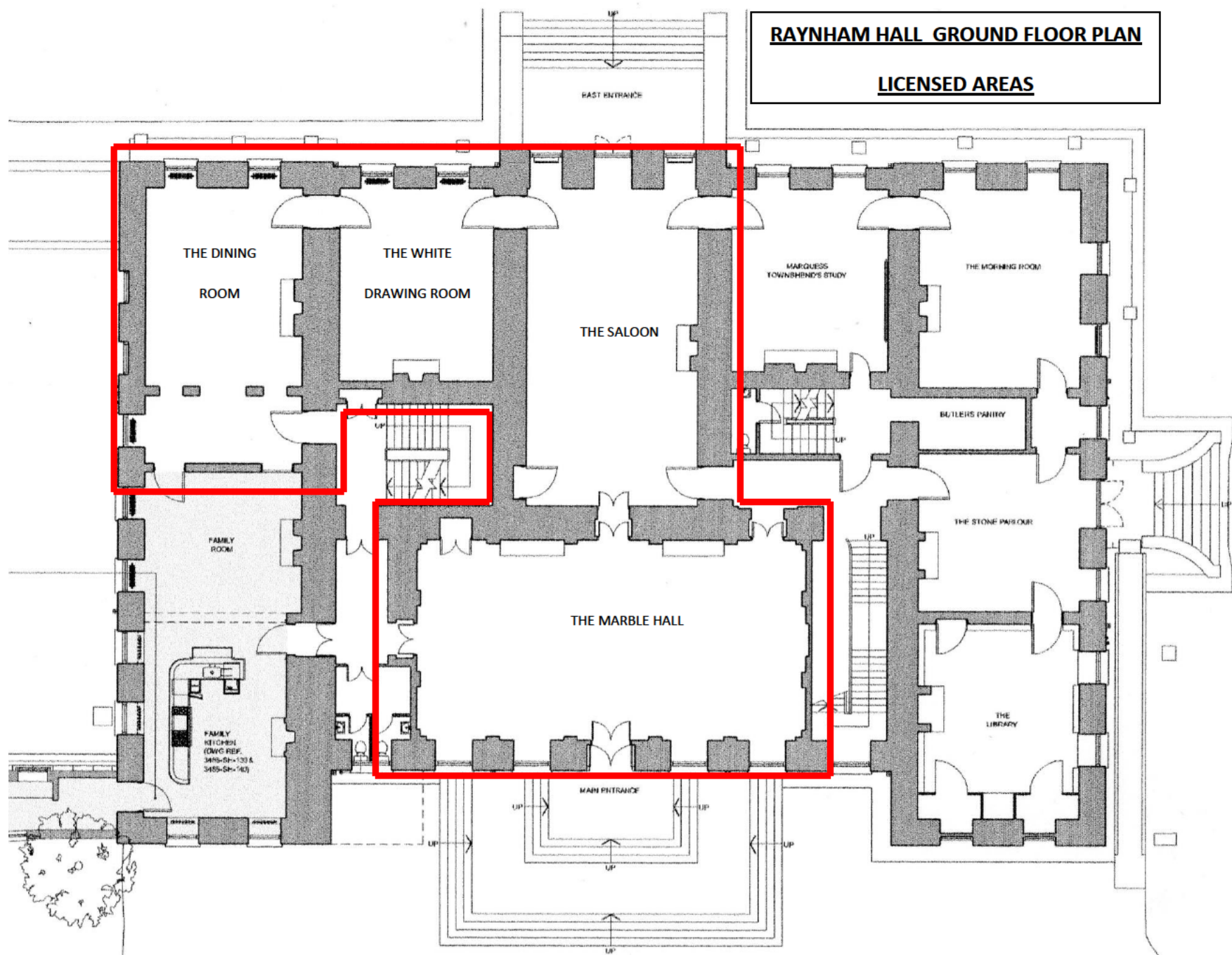


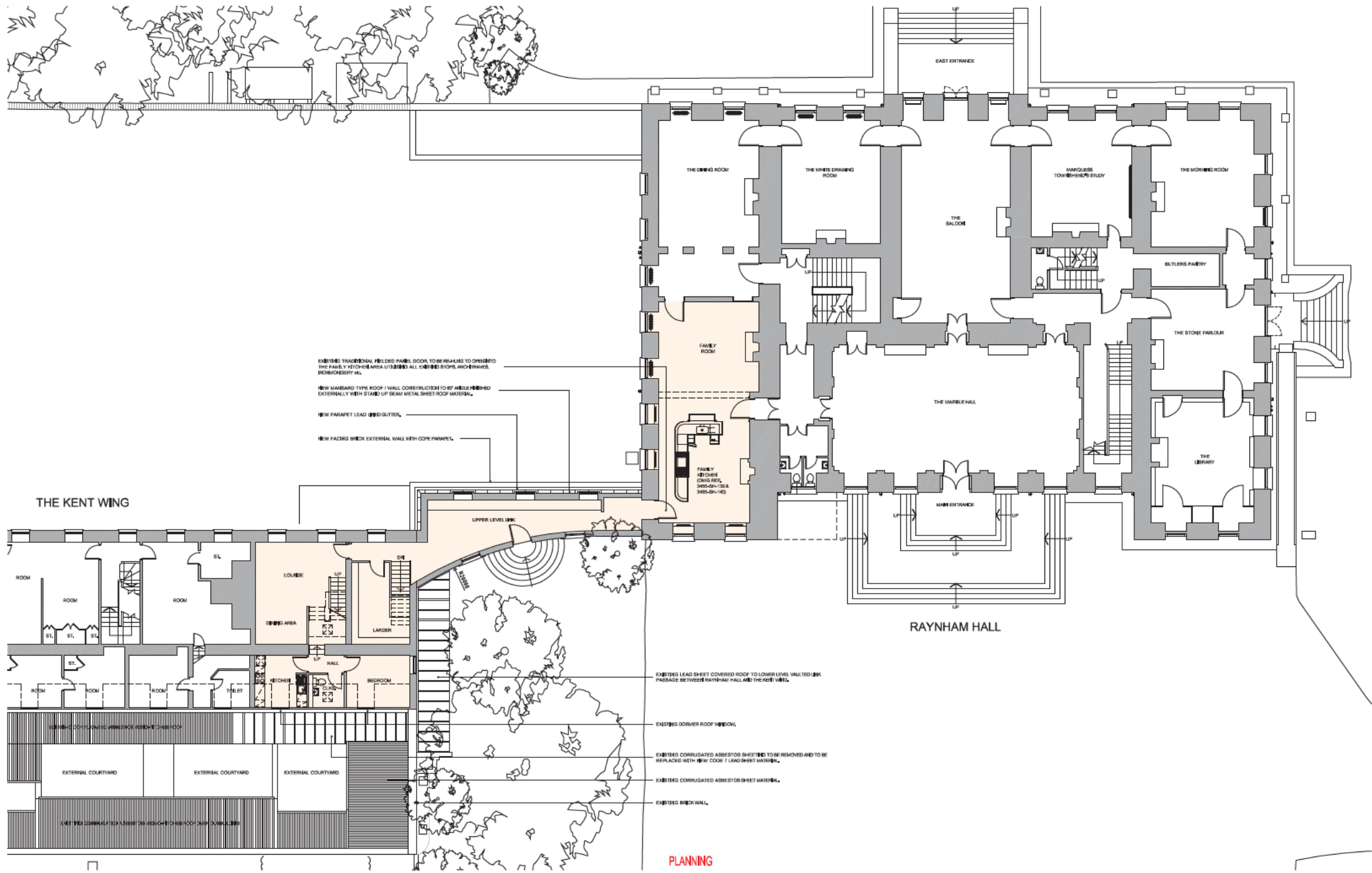
# RAYNHAM HALL - FOOTPRINT





**RAYNHAM HALL GROUND FLOOR PLAN**  
**LICENSED AREAS**





PROPOSED GROUND FLOOR PLAN

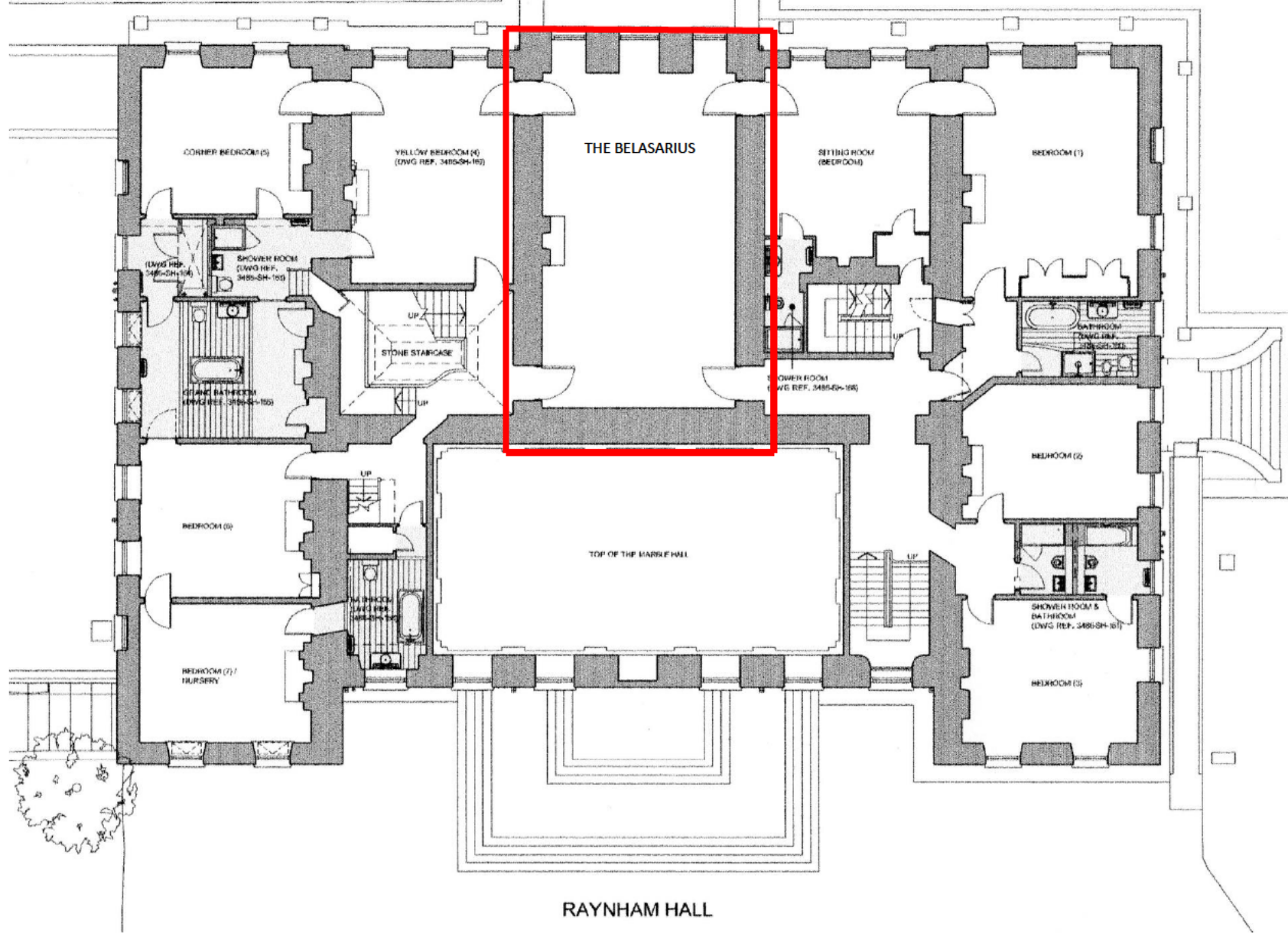
PLANNING  
1:100 @ A1

Drawing No. 3486-GA-300

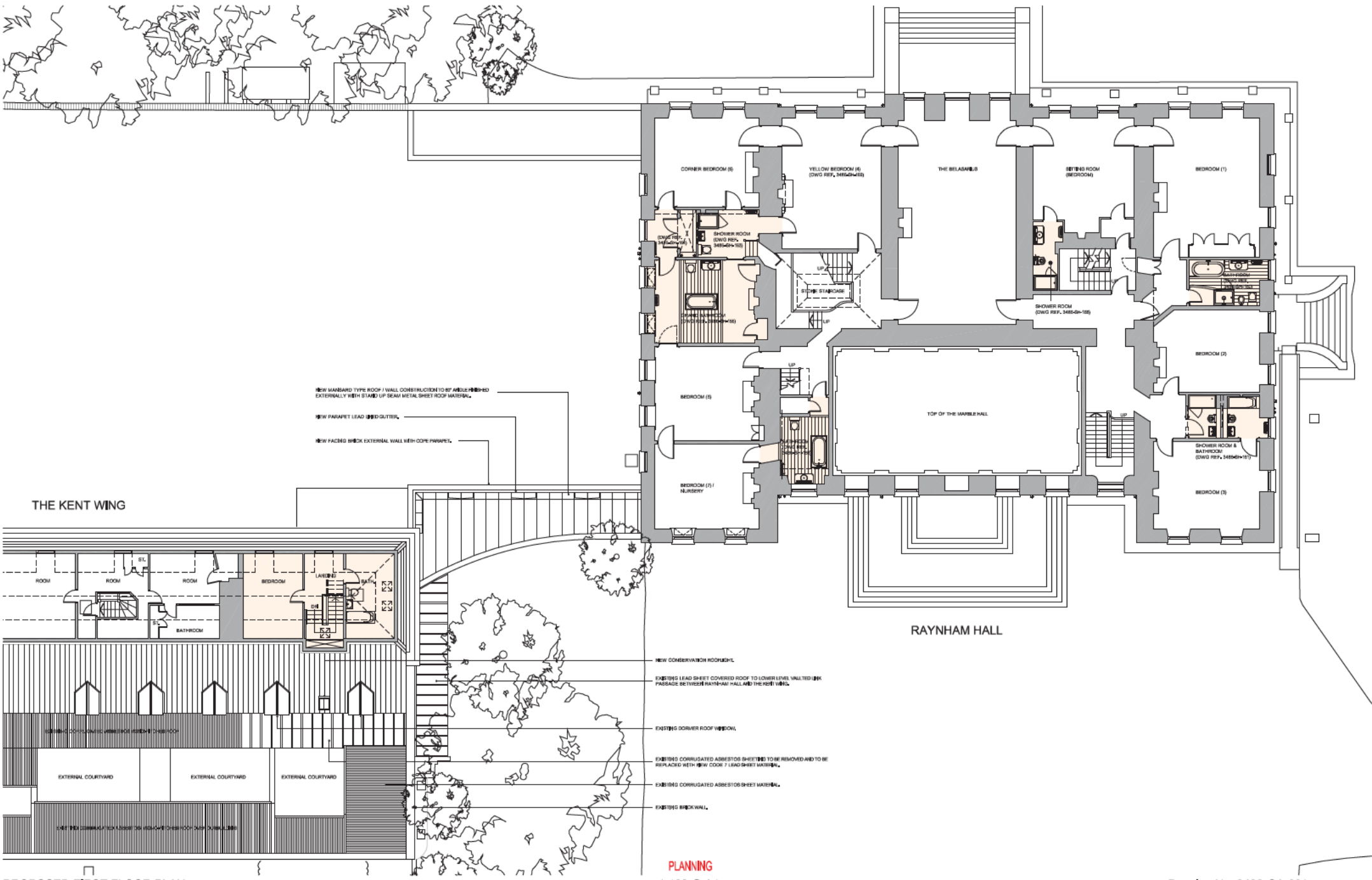




**RAYNHAM HALL FIRST FLOOR PLAN**  
**LICENSED AREAS**



RAYNHAM HALL



NEW MARBARD TYPE ROOF / WALL CONSTRUCTION TO BE APPLIED EXTERNALLY WITH STAND UP SEAM METAL SHEET ROOF MATERIAL.  
 NEW PARAPET LEAD AND GUTTER.  
 NEW FACING BRICK EXTERNAL WALL WITH COPED PARAPET.

NEW CONSERVATION ROOFLIGHT.  
 EXISTING LEAD SHEET COVERED ROOF TO LOWER LEVEL VAULTED BRICK PASSAGE BETWEEN RAYNHAM HALL AND THE KENT WING.  
 EXISTING DORMER ROOF WINDOW.  
 EXISTING CORRUGATED ASBESTOS SHEETING TO BE REMOVED AND TO BE REPLACED WITH NEW CODE 7 LEAD SHEET MATERIAL.  
 EXISTING CORRUGATED ASBESTOS SHEET MATERIAL.  
 EXISTING BRICK WALL.

PROPOSED FIRST FLOOR PLAN

PLANNING  
 1:100 @ A1

Drawing No. 3486-GA-301



**Proposed Licence Conditions to be included on the Premises Licence  
(if agreed & granted):**

**In order to address any concerns by members of the public who live in close proximity to the proposed licensed area of The Old Park, Raynham Estate who may consider that they could be adversely impacted due to noise or traffic nuisance as a consequence any event staged within The Old Park, the applicant wishes to offer the following Conditions to be included on the Premises Licence if it is granted.**

1. Events planned to extend beyond midnight on any day will only take place between March and November and be limited to a maximum of 6 such events each year. With regard to such events, a minimum period of 4 weeks must elapse between the end of any one event and the beginning of another.
2. The Licence Holder will plan for each event to be held within the licensed area by formulating and Event Management Plan (EMP). For events permitted to be organised and staged by guest promoters there will be a requirement that they produce an EMP which will include site specific requirements supplied to them by the Licence Holder and will be approved by the Licence Holder prior to the event taking place. Every EMP produced for an event will cover all aspects of the provision of entertainment and alcohol, including noise management issues and the health and safety and security of structures and persons attending. The content of the plan should also address all the concerns of the current Licensing Act in order to promote the Licensing Objectives. The EMP will be available for inspection if required. The Licence Holder will undertake to attend SAG meetings if required.
3. For events planned to cater for numbers in excess of 500 a minimum of 4 weeks' notice prior to the event taking place will be given to the North Norfolk District Council Licensing Authority & Environmental Health Teams and the Police. This notification will be accompanied by an event specific Event Management Plan (EMP) for onwards forwarding to the Safety Advisory Group (SAG) for their information and approval. Where agreed, recommendations made by the SAG concerning an EMP will be incorporated into the EMP. The Licence Holder will undertake to attend SAG meetings if required.

**These Conditions will have the effect of ensuring that the applicant ALWAYS has to act in the best interests of his neighbours in addressing their concerns. These Conditions will also have the effect of reinforcing any case brought by anyone who may wish to have the licence reviewed if these conditions should be breached.**

# The Old Park, Raynham Estate.

Presented here are the base terms that we will require to be covered and adhered to by anyone leasing the The Old Park for events. The terms here are the basis of any event management plan (EMP) that we will require to be presented before an agreement to lease is accepted. **The content of this document will be refined as a matter of course for inclusion into a formal contract / heads of terms agreement with any outside event organiser.**

Any Raynham organised events will incorporate all of these points as well and the EMP will be submitted to North Norfolk Environmental Health and SAG with at least 4 weeks' notice.

## Heads of terms for events

### Stewarding & Security

- Stewarding will be required whatever the size of the event to ensure public safety, child safety, site management
- Dependant on anticipated attending numbers, the amount of stewarding/security will be set
- Security companies must be fully SIA accredited and, unless the hirer can demonstrate specific reasons why not, the Raynham preferred security company must be used
- Any alternate security company used must be SIA accredited and references from previous events provided

### Traffic Management

- Accredited traffic management (police accredited) team required for events with more than 100 cars likely to be attending
- Car parking stewards will be required, no accreditation necessary but Raynham preferred stewards required unless credible reasons why not
- Car parking outside event space only
- Traffic management on site for build-up and take-down of an event must be marshalled
- High visibility clothing worn at all times

### Sanitation

- Adequate toilet and sanitation must be provided to required levels of HSE Purple Book guidelines
- No Toilets/sanitation provided on site, must all be brought in
- Waste Management agreed as part of EMP per event to ensure safe access for vehicles
- Mains water available on site (Metered and charged as per standard water rates)

### Water

- Mains water on site
- Metered and will be recharged per event with readings before and after

### Sound

- If music equipment required then sound levels must be monitored and for larger PA systems a qualified sound engineer must be on site at all times
- Sound levels must be monitored on site and in a 5-mile radius during the event
- Decibel levels must remain within the legal requirements of Environmental Health Standards
- If not adhered to then the music will be switched off
- Sound readings/measurements must be recorded and returned to Raynham Management

## Food Hygiene

- All food sales whether from static tents or vehicles must comply with food hygiene standards
- Vehicles distributing food must be registered to do so and comply with all food hygiene standards

## Site Construction & Take Down

- This must be carried out by certified persons who hold public liability insurance and certified for their trade

## Power/Certification

- Any electrical or gas equipment must be PAT and Gas Safety certified before coming on site
- There is no power provided so all power requirements must be brought in and certificates provided for standards

## Fire safety/RV Points

- Designated evacuation points must be adhered to
- Procedure for emergencies must be set out in EMP
- Fire points set out and must remain in designated locations, no unauthorised tampering with fire extinguishers/sand buckets
- Fire lanes must be adhered to and dependant on event set out in EMP

## First Aid

- First aider required for any event
- Event size dependant and set out in EMP, a St Johns Ambulance presence and confirmed by SAG

## Lighting

- Adequate lighting required for safety especially after dark
- No lasers to be pointed into open sky and not at eye level

## Communications

- No communications provided so event must ensure adequate radio or intercom systems are available. Mobile telephone communications will also be required. The mobile signal available in the area is generally good.

## Information point/central management point

- Required to ensure point for First Aid, Lost Children, Incidents, Management
- Procedures must be set out in EMP

## Insurance/Risk Assessments

- Each event must hold its own insurance to cover not only Public Liability but also Indemnify the Raynham Estate from actions directly related to the event
- Detailed Risk Assessments must be carried out as a part of each EMP to be submitted to SAG and Environmental Health

## Signage

- AA signage required for larger scale events 500+ people guiding those attending to the site and away from local routes
- Appropriate signage required for all events coordinated with Raynham Estate

## Event Management Plan (EMP)

- Every event must have in place an acceptable EMP to be approved by Raynham Events and then on to SAG/Environmental Health for advice and approval.
- 

## Raynham Events Team

- There will be no public entry or access to the SSSI area. Raynham will ensure appropriate fencing but security/stewarding for every event must enforce no access.
- Raynham Events will put together a list of specified companies that must be used at each event:
  - Security
  - Stewarding
  - Traffic Management
- Raynham Events will put together a list of preferred suppliers that we would like events to use: (Not a requirement but to assist)
  - Marquees
  - Lighting
  - Music/PA
  - Power
  - Caterers
  - Bar Staff
  - Tables/Chairs
  - Etc

List of proposed events to host or organise within the Old Park or Raynham Hall as an example of the variety of events we will put on and attract:

Art exhibition  
Flower Show  
Christmas Fair  
Food Festival  
Beer Festival  
Music Festival  
Literary Festival  
Outdoor Cinema  
Drive-in Cinema

Wedding Reception Venue  
Antiques Fair  
Farmers Market  
Trade Exhibitions/show  
Theatre Productions  
Vintage Car Rally  
Raynham Villages Fete  
Any local event requiring a venue

**From:** [Donna Laubscher](#)  
**To:** [Licensing](#)  
**Cc:** [Sarah Skillings](#); [Carol Bye](#)  
**Subject:** FW: The Old Park & East Raynham Hall  
**Date:** 14 March 2018 14:47:00

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Dear Licensing Team,

Having considered the information submitted by the applicant and our previous site discussions, we would like to suggest the following standard conditions;

- PN01 The Licensee/Designated Premises Supervisor shall ensure that no nuisance is caused by noise emanating from the premises.
- PN02 The premises shall be arranged to minimise the risk of noise nuisance to nearby properties.

Environmental Protection have previously received complaints in relation to late night noise nuisance alleged to have been from this site. The investigation was inconclusive but we continue to have concerns about the potential for noise disturbance.

We note that the applicant has offered measures as below to limit the number of events after midnight and to provide an Event Management Plan (EMP) for events catering for excess of 500 people. However, we would wish to be able to consult on the EMP content produced for all events that would include the provision of outside amplified music before this licence is granted. We suggest that a standard EMP is produced for events with outdoor amplified music which are not covered by the points below because these also may have an adverse impact in terms of noise disturbance.

We do agree with the suggested conditions proposed by the applicant below as these address the events that are mostly likely to have an adverse impact on residents.

1. Events planned to extend beyond midnight on any day will only take place between March and November and be limited to a maximum of 6 such events each year. With regard to such events, a minimum period of 4 weeks must elapse between the end of any one event and the beginning of another.
2. The Licence Holder will plan for each event to be held within the licensed area by formulating and Event Management Plan (EMP). For events permitted to be organised and staged by guest promoters there will be a requirement that they produce an EMP which will include site specific requirements supplied to them by the Licence Holder and will be approved by the Licence Holder prior to the event taking place. Every EMP produced for an event will cover all aspects of the provision of entertainment and alcohol, including noise management issues and the health and safety and security of structures and persons attending. The content of the plan should also address all the concerns of the current Licensing Act in

order to promote the Licensing Objectives. The EMP will be available for inspection if required. The Licence Holder will undertake to attend SAG meetings if required.

3. For events planned to cater for numbers in excess of 500 a minimum of 4 weeks' notice prior to the event taking place will be given to the North Norfolk District Council Licensing Authority & Environmental Health Teams and the Police. This notification will be accompanied by an event specific Event Management Plan (EMP) for onwards forwarding to the Safety Advisory Group (SAG) for their information and approval. Where agreed, recommendations made by the SAG concerning an EMP will be incorporated into the EMP. The Licence Holder will undertake to attend SAG meetings if required.

We would be happy to discuss the above further. We believe that there are unresolved issues and as such will object to the application at present.

Kind Regards

Donna Laubscher

**Donna Laubscher**  
Senior Environmental Protection Officer  
+441263 516400

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**From:** Brooks, Christopher  
**To:** [Licensing](#)  
**Cc:** [Stevenson, Lyn](#)  
**Subject:** Old Park and East Raynham Hall, Fakenham, NR21 7EP  
**Date:** 11 April 2018 10:32:53

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Dear Licensing Team,

This email confirms police have received the application for a premises licence at the above address.

On examination of the application there appear no immediate grounds to raise an objection. The applicant has agreed to provide EMPs for events catering for patrons in excess of 500 and attend a SAG for such events.

Police observations include how such a massive licensed area will be managed or controlled by the applicant. I appreciate measures for underage sales and sobriety checks will be included in an EMP but in the meantime there remains a huge licensed area with no control over it.

I suspect there is a plan to host events with different areas for different types of entertainment or music (Glastonbury), Police would need to be satisfied sufficient security was in place to manage these diverse groups and interests and deal with any conflict.

In summary there are no police objections to the application but there are concerns and observations that will hopefully be addressed in the event management plan.

Yours sincerely,

Chris Brooks  
Licensing Officer  
Norfolk Police  
Dial 101 ext 6024

This e-mail carries a disclaimer

Go here to view [Norfolk Constabulary Disclaimer](#)

F

20 March 2018

Licensing  
North Norfolk District Council

Dear Sir / Madam,

RE: **New application** - WK/180004895 - The Old Park and East Raynham Hall,  
Swaffham Road, East Raynham, Norfolk, NR21 7EP

Please consider these representations in relation to the above application for a premises licence and the location map, headed 'Proposed Festival Lease' outlining a 'Long Term Festival Site'.

My family home abuts the area to be licensed, bar the width of a road, according to the location map. I am directly affected. My representations relate to my *actual experience* of a music event which I understand was held under a Temporary Event Notice, possibly on or around 16th July 2016.

On this day I would say that daytime and evening music was loud, but consistent with what I would have expected from such an event. It seemed reasonable to assume that this would continue through to perhaps 11.00pm or midnight at the latest. However, the nature of the music underwent a wholesale change late at night. Without prejudice regarding musical taste, I can only liken it to the kind of thing I have experienced at unlicensed 'rave's. So much so, that at one stage in the early hours - around 3.00am I think, I feared that there had been some loss of control of the event and after 4 hours of deeply affective noises nuisance - inside my premises with the windows closed<sup>[2]</sup> - I felt I ought to contact the local police. I was advised that officers were already present and so others were likely affected. Unable to sleep in my own home I did some work and at about 5.00am noticed the music had ceased.

I followed up the incident over the next 48 hours with licensing only to be told that the event had been licensed to play amplified music through to 5.00am. I was speechless. Having said that, the staff I spoke to checked the TEN and gave me some indication that what I was describing was not consistent with the event described in the application.

I would describe the amplified sound played throughout the night as predominantly 'Techno'. This is 'dance' music with a repeated low frequency<sup>[3]</sup> beat amongst other less disturbing aspects. There's a reason why devotees refer to this music as 'banging'.

The licence applicant has made local people aware of some desired developments of the location plan area and I am keen to support many things that are planned and hoped for. Cultural events are important and I have no wish to live in a backwater. But on the night in question - a foretaste of future events and festivals - the balance that ought to be struck between the interests of organiser, attendee and the community at large was woefully out of kilter. I am concerned that in granting the licence as applied for, this will neglect the ongoing balance to my detriment and the community. In April 2017 The Guardian reviewed the Houghton Festival and said, "With a licence that permits music at dawn and dusk, this event at Houghton means twice as many of those magic, euphoric moments that only come when dance music coincides with the arrival or departure of the sun."<sup>[1]</sup> The licence in itself becomes a selling point.

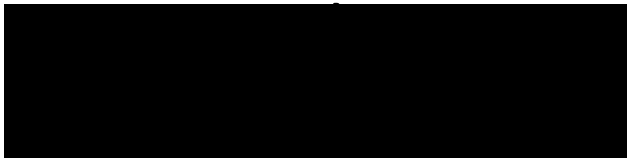
I understand that guidance for event planning may be in place, but the premises licence and its conditions are the foundation of all affected parties expectations. To grant such a broad licence without curtailing the hours of amplified, outdoor music to a reasonable time will create a public nuisance. A curfew condition such as:

All amplified music in an outside marquee or in the open air shall finish no later than 2300 hours.

would surely help to prevent and protect the community from the kind of public nuisance previously experienced whilst allowing reasonable business including festivals to continue and hopefully flourish.

Although I see many challenges and changes affecting this rural area if festivals are to take place here, I have no evidence to object to the other aspects of the licence application. I wish the applicant success in striking the difficult balance between money and people.

Sincerely yours,



Mr R Curl

[1] <https://www.theguardian.com/travel/2017/apr/11/10-best-boutique-music-festivals-uk>

[2] Chartered Institute for Environmental Health Noise Council Code of Practice para 3.2. For events held between 2300 and 0900 the music noise should not be audible within noise-sensitive premises with windows open in a typical manner for ventilation.

[3] *ibid* para 3.4 Assessment of noise... dB(A) can be convenient but it can underestimate the intrusiveness of low frequency noise. Furthermore, low frequency noise can be very noticeable indoors.

Mr C G Armstrong

21<sup>st</sup> March 2018

To whom it may Concern,

Ref: Application/180004895

I wish to oppose the licence application referenced above as I feel there needs to be a far longer and more intensive consultation period due to the nature of the proposal. It seems to pass off any particular opposition as being answered by some Event Management Plan which I am unable to see, evaluate or comment upon.

The licence itself is running from March to November, 24 hours a day, 7 days a week which seems an extraordinary over the top request. I feel there needs to be more specifics and exact plans by Lord Raynham, tied down to more detail as to what exactly he is proposing.

There are a whole range of issues below which I have assumed a festival of 10,000 people for a day or two. If the festivals were longer than a day many of the impacts laid out below would be worsened as the longer the festival continued the more actual people in total would come over a greater time period increasing the impact.

The grounds for my opposition to the proposed licence are set out below:

#### Noise and Disturbance

The problem with a countryside of largely open fields is that sound travels extremely well. Any outside event would generate particularly when amplified sound that could be heard miles from the event. For if people in Helhoughton and West Raynham can hear the odd party in East Rudham, then it is totally certain that a musical event in the fields proposed would be heard, the crowd would be heard, the traffic would be heard, and the entertainment would be heard. This is true of smaller events as well as larger.

This would also be true of light. These events if they are going to be at night time would require significant light output which again would travel over a vast area.

Traffic generated would also lead to a high level of noise and disturbance to both the residents and wildlife. Attempts by the organiser to suggest that participants respect the neighbouring areas would work with large proportion, but even a small proportion say 5% would equal 500 people who would not respect those requests and take alternative routes through the local areas.

#### Lack of infra structure

Fakenham is a small town with limited amenities, it has only two petrol stations, limited accommodation, and a small number of eateries which are only really capable of dealing with the current footfalls. With a population of only 7617 (2011 census), it is too small to deal with the influx

into the immediate area of approximately 10,000 party goers (this assumes a one day event) and the additional staff to run the event.

If party goers wanted to stay in the area, where is the capacity for them?

How Raynham Hall would be set up to deal with this has been glossed over with mention of an EMP which should surely be able to provide in an indication of how the event organisers are actually going to manage all the various issues in detail before any license is granted.

#### Not well notified

The only notices appear to be appended to the fields, some running on major roads, one was behind the main gates leading to the house, not a route that many people would choose to go unless visiting the house. No attempt appears to have been made to place these notices in the villages which will be heavily affected. Further you have to query whether any notices should have appeared in Fakenham which would also be affected by a 10,000 strong music festival in the immediate area. No leaflets have been delivered to local residents in fact the whole attempt at public consultation seems to be on the part of Raynham Estates woefully short.

How much consultation would an EMP allow and how much confidence could we have that any serious concerns wouldn't be brushed off with a series of inadequate responses from an organisation whose main concern is to extract the highest degree of profitability.

It is also unfair that having put the signs up in the area by the ford on the 10<sup>th</sup> March 2018 (there then followed the next week a whole week of road works closing the through access on this road), that there is so little time to voice a considered opinion on the matter as the end for public input is stated as 29<sup>th</sup> March 2018 particularly when the notice is dated 1<sup>st</sup> March 2018 (why weren't all these notices put up on time).

#### Poor Communications

The access to the event is fraught with significant and obvious difficulties. Any event is likely to encourage a lot of vehicles to come and go at the same time. The road systems around Fakenham are not really designed to handle these volumes. Already under strain at the holiday period, the stress would be intensified because events are most likely to occur at the holiday period for the festival to attract the maximum footfall.

Further the idea marshalling vehicles off the A1065 to any or all the access roads seems ridiculous. Traffic inevitably would back up from both directions as the traffic would turn into the access roads, blocking the usage of the road in this area for the normal and other holiday traffic. Having already issues with the conditions of the A1065 in terms of condition like Potholes and regular traffic works this will only exasperate both.

The access roads themselves are really basic roads which are totally unsuited for anything other than very light traffic, that struggles with two way traffic where many of the tight roads require passing manoeuvres, driving on the verge etc. The emergence of all these vehicles would make it virtually impossible to pass against the flow of traffic. Such heavy use of these by the combination of heavy vehicles and cars will inevitably have an effect of the road surfaces as well as the inconvenience of the damage potholes cause to our vehicles and the road works to repair damage, is it the tax payer (ourselves) who would pick up the costs for this.

Anyone living by or near these roads would inevitably be caught up and become in a sense a prisoner inside their own home.

There is no guarantee that the organisers of the event can dictate in which direction some of the traffic would flow, which inevitably would overload many of the other roads in the vicinity with similar effect because they are so minor.

A further issue is that in places these roads are impossible for more than one vehicle to pass at a time. Should there be an accident or a breakdown at these points it is difficult to see where rescue would come from and how it would get to the spot.

How would road works be handled?

There are no public transport options as an alternative to road traffic.

#### Environmental Impact on surrounding areas

North Norfolk is well known for its beautiful countryside and wildlife, it is an attraction that brings tourists in all year round. It is hard to envisage that the arrival of so many people would not have detrimental effect. You cannot contain these impacts purely to the site of the event.

Just as light, noise, pollution and litter has an impact on the Human population the same is true on the wildlife. There needs to be a proper research project performed of the impact on the environment to take into account the effects on the wildlife in the long term particularly the areas of S.S.I which I can't see how he will "manage".

Litter and rubbish will inevitably not be limited to the site, the surrounding area and wildlife will suffer from the greater degree of litter that will be thrown from cars an antisocial habit that is on the rise. Again this raises questions of who will tidy up the surrounding areas from this extra pressure, will Raynham estates pay the proper share or will we, the taxpayer be expected to pay.

#### Security & Crime implications

Again the problem with introducing large numbers party goers is that some of them will be boisterous others a smaller group will be criminal. By introducing the latter to this area the festival makes it more likely that there would be an increase in crime, the former that there would be an increase in anti-social behaviour.

No amount of security is going to be able to limit the attendants at the festival to purely the grounds, people will come in from unprescribed routes and some will park in villages and try and walk in, to beat the system. This is where the likelihood of antisocial problems will start for the villages. Criminal activities could increase because you are making the area known to such elements as well as bringing them to the doorstep.

The last area of concern which is a sign of the times is that events that bring large numbers of people together are targets for terrorist activity. Unlike Manchester or London we do not have the metropolitan resources to deal with these.

### Remoteness of emergency services

Tying into the security and crime implications is that resources are far flung in Norfolk. Should God forbid a major disaster befall this event then I question the ability of local resources which are already stretched being able to meet this requirement, particularly ambulance where a planned event as winter flu brought the A&E department to breaking point.

The second issue related to accidents and breakdowns is that getting an ambulance to a vehicle that has broken down at an inconvenient point will be beyond difficult if they cannot overtake the congestion caused by the accident. (This would apply to breakdowns too.)

### Drink/Drug Drive implications

It is inevitable that if you have a licence you will sell alcohol, in such a large crowd it will follow that some will over indulge and then drive. In these events also drugs of different sorts are used and inevitably some will drive with this intoxication. (Some may be intoxicated whilst driving to the event).

The level of intoxication is likely to be at its highest near the event and therefore those people living near the event are those who are likely to bear the brunt of accidents that are caused by this.

### Right of way for walking

Many of the paths that are a normal right of way would be closed off to locals whilst the events are underway those that aren't would be crowded. This interferes with locals' use of these rights of way.

### Quality of Life

The quality of life for local people will be effected by the overwhelming numbers of incomers.

Roads will be difficult to navigate because of the vast increase in traffic to a point on some minor roads that to attempt to go the opposite way to the incoming traffic would be impossible due to the nature of the roads. This would have the effect of hemming people into their own homes.

The volumes of traffic would bring pollution and congestion to people that have never experienced it which would lead to great deal of stress and anxiety.

The noise of the event that can't be contained and appears to be in the realms of 24 hours a day, 7 days a week, not knowing how long the event lasts for, would ensure that local residents would be unable to sleep properly or enjoy their homes and leisure. Again adding to stress and anxiety.

Cutting access to public rights of way would leave many walkers force to use more than normally crowded minor roads. (Again a greater risk of injury and a slower response for ambulances reaching it).

All these effects are liable to have a greater effect on people unused to the hustle and bustle which this event would bring having a heightened effect.

### Jobs Creation

It is difficult to see the real substantive local jobs that would be created by this event because of its short lived nature, requiring temporary staff for days rather than offering permanent employment.

### Complaint handling

If anyone was say, being disturbed to a degree they could not sleep because of the event, how on earth would their complaints be handled effectively. The organisers of the event aren't going to shut down the festival once it's started and how and who would protect the locals promptly and effectively.

### Financial implications

If traffic volumes interfere with the normal journeys of locals this has a twofold affect, firstly more fuel, and secondly more time that could impact on their jobs.

If they are involved in accidents say caused by a drunken revellers, they would still pay higher premiums even if it were not their fault an event that has a higher likelihood of occurrence.

If crime increases, house insurance premiums increase.

If roads deteriorate further as a result of heavy traffic usages it is we who would pay the garage bills for the damage to our cars, not Lord Raynham.

It is likely to have a detrimental effect on house prices by making this a less attractive area to live.

Increases in local authority costs to repair roads, clear litter and possible improvements required to handle increased traffic.

It appears to be we would suffer financially whilst Lord Raynham harvests profits, thus effectively we are subsidising him. I doubt if he would pay anyone for their losses.

### Conclusion

The licence application isn't expansive enough of the details concerning what the plans are for the proposed events. The length of time between March to November is too long a period to grant a licence which allows for a 24 hour, 7 day a week festival. Surely the period for a festival is much smaller since there is a good chance that in the spring and autumnal months the potential for inclement weather is such that it could disrupt any festival.

Realistically only the summer months would provide the real opportunity for a festival, so I don't understand why the application for these measures isn't limited to this time. The other aspect about the licence is the idea of four potential festivals which seems excessive.

I am disappointed with the way in which this idea has been put forward which appears to be on the basis of trying to avoid properly consulting with the parties that are affected by attempting to give the minimum possible consultation with as little time given as can be got away with. I suspect with the rational of trying slip this application through before those affected realise what has happened.



The amount of disruption that a festival would cause as categorised above can only but have a significant and unacceptable impact on the local villages and residents and also potentially on the town of Fakenham itself. It is impossible to believe that we would not in some way be picking up the pieces for the impact that lies outside the festival perimeter to our detriment. This area of Norfolk is just not geared up to absorb this type event whether it be people of wildlife.

Even outside events of a much smaller nature would impact in many of the ways categorised above and the way in which this application is put forward prevents proper consideration for these smaller events which certainly don't need such a sweeping licence application.

There seems almost a sense of desperation on the part of Raynham estates where they know they need to make more money to survive but are forming a scatter gun approach in the hope that one idea whether it festivals, weddings, parties will somehow succeed, rather than having a focussed approach. I don't see why everyone and everything else should be sacrificed for these commercial experiments.

The trouble with great houses is they harp back to a very different period of time and that they have been on the decline over the last hundred years as they appear to be more an expensive folly, than a sound investment or status symbol. The problems they incur would be better suited to transferring them to organisations such as the National Trust or separating them from the family farming business and trying to generate public interest in the Hall and its preservation.

Yours faithfully,

Colin Armstrong

**From:** Viktor Konash  
**To:** [Licensing](#)  
**Subject:** licence application WK/180004895 Old Park & East Raynham Hall  
**Date:** 28 March 2018 14:34:33

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Dear Sir ,

Following a meeting convened 21/03/2018 at the request of residents. The Dunton Parish Meeting wish to object to the following application

WK/1800048595  
Thomas Charles Raynham

The Old Park & East Raynham Hall  
Raynham Estate  
East Raynham NR21 7EP

The reason for objection are :-

#### Prevention of Public Nuisance

The provision of amplified music for periods of 24 hours in a rural setting with no existing current noise pollution will adversely affect the surrounding areas of population, and with some properties being less than 500 metres from the site the effect will be greater than a nuisance.

The area estimated that will be affected by the noise footprint would be about 10 mile radius, as occurred at a similar venue, Houghton Hall, recently

Noise nuisance would also be created by the support equipment required to service a 9999 audience operating 24 hours

These nuisances would also affect the existing thriving holiday rental businesses in the area

The proposal to operate 24hours would also require provision of site lighting operating throughout the night. This would create a nuisance by virtue of light pollution in an area which is light pollution free.

The use of the A1065 as the access to the site will create a public nuisance as this is the main feeder road to North Norfolk and the coast and as such carries all the holiday traffic. It is also the feeder road for the surrounding communities and therefore carries all the local traffic and a large volume of commercial vehicles and as no effective alternatives exist the road will be gridlocked caused by the vehicles waiting to enter the site and the volume of additional, estimated, 5000 to 7000 vehicles traveling to the site This would cause a significant nuisance to local residents and normal traffic

This road has been signposted by Norfolk Highways as a lower standard road and has an extensive history of accidents and incidents.

This road is also used extensively by emergency vehicles, mainly ambulance, who already have difficulties due to congestion and lack of passing opportunities. Therefore the stationary vehicles waiting to enter the site will hamper these services.

#### Prevention of Crime and Disorder

There will be some crime and disorder as is associated with all events. However we are concerned that any disorder can be dealt with effectively by the resources available in North Norfolk to police a venue of 9999 over a 24hour period for 3 days as proposed by the applicant, at a recent public meeting.

These concerns are influenced by the response to disorder in Cromer during 2017.

V.A.Konash Chair  
Dunton Parish Meeting 28/03/2018

**From:** Stuart and Jenny Taylor  
**To:** [Licensing](#)  
**Subject:** Re: WK/180004895 - The Old Park and East Raynham Hall, Swaffham Road, East Raynham, Norfolk, NR21 7EP  
**Date:** 28 March 2018 16:04:11

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To Nicky Davison

Thank you for your email.

Our address is:



Kind regards

Stuart & Jenny Taylor

Sent from my iPad

On 28 Mar 2018, at 14:13, Licensing <[licensing@north-norfolk.gov.uk](mailto:licensing@north-norfolk.gov.uk)> wrote:

Dear Mr and Mrs Taylor,

Thank you for your consultation response regarding the application for a premises licence for the above mentioned premises.

I would be grateful if you could forward me your address in order for me to add you to our records as an interested party and for any Committee Hearing report to be sent to you if necessary.

Kind Regards

**Nicky Davison**  
Environmental Health Administrative Officer  
+441263 516291



Nicky Davison  
EH Administrative Officer  
+441263 516291

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**From:** Stuart & Jenny Taylor [mailto: [REDACTED]]  
**Sent:** 27 March 2018 11:06  
**To:** Licensing <[licensing@north-norfolk.gov.uk](mailto:licensing@north-norfolk.gov.uk)>  
**Subject:** WK/180004895 - The Old Park and East Raynham Hall, Swaffham Road, East Raynham, Norfolk, NR21 7EP

## **NNDC Licensing**

**Email:** [licensing@north-norfolk.gov.uk](mailto:licensing@north-norfolk.gov.uk)

**RE: New application - WK/180004895 - The Old Park and East Raynham Hall, Swaffham Road, East Raynham, Norfolk, NR21 7EP**

Dear Sirs

We would like to express our concern and objections in respect of the above particularly in terms of the unlimited hours and the type of entertainment applied for.

This is a quiet rural location in close proximity to several villages in conservation areas and areas of SSI. In addition the lanes through the villages are extremely narrow and are already overstretched with the growing number of car, commercial, and farm vehicle usage. This will potentially increase over the years with the planning application in place for an additional 100 homes in the Parish of West Raynham at Kipton Wood and The Orchard.

In addition our concerns under the Licensing Objectives are:

**The prevention of crime and disorder** - An added burden on the already depleted police resources in the area

**Public safety** - increased traffic on country lanes, littering and crowd nuisance

**Prevention of public nuisance** - Crowd, traffic and music noise nuisance potentially through the night and in the early hours of the morning.

We trust you will take these points into consideration in your decision process.

Yours sincerely

Stuart and Jenny Taylor

West Raynham Parish Residents

Tel: [REDACTED]

27<sup>th</sup> March 2018

WK/180004895

Representation re :- Premises License Raynham Old Park/Raynham Hall.

### The prevention of public nuisance

We submit this representation regarding the excessive scope of this license, in particular the permission being sought for up to six outdoor music events which could extend until 5am.

At a public meeting attended by over 50 local people, of those who voiced their views many expressed concern relative the number of events, and the intrusive noise from such events which despite preventive measures, will undoubtedly impact on many local residents . Clarification was sought as regards the length of events, ie. did 6 events mean 6 days or would this license cover 2 days x 6 events thereby increasing substantially the days for events permitted ? No definitive answer was forthcoming on this question other than a repeated assurance from the applicant, that he did not intend to hold as many outdoor events extending well after midnight as his application was seeking. It was suggested that it might be preferable to amend his application reducing the number of these events for a trial period until he could properly demonstrate, that the widely expressed reservations concerning noise disturbance were proved to be unfounded. The applicant, whilst stating that he wished his entertainment venture, to grow organically and responsibly, declined to amend his application. There are also major concerns relative the capacity of the A1065, to adequately cope with the additional vehicles, together with the more minor roads in the immediate area. The A1065 in summer is exceptionally busy over weekends, with only half the attendance figures indicated in the license, this could become a major traffic problem irrespective of the EMP put in place by the organizers.

The growth and proliferation of this type of prolonged musical entertainment, audible over large areas of our local countryside is becoming an increasingly undesirable feature.

We ask that NNDC should give major consideration to the views of those whose right to peace and quiet is being constantly eroded. We sincerely hope that should a license be granted a substantial reduction to the scope of this license be imposed or negotiated.

Ann Chappel

Michael Chappel

**From:** George Acheson  
**To:** [Licensing](#)  
**Cc:** ["Fakenham Town Council"](#)  
**Subject:** The Old Park & East Raynham Hall  
**Date:** 28 March 2018 11:41:06

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Dear Sir,

This application was considered by the Leisure and Environment Committee of Fakenham Town Council on 27<sup>th</sup> March in response to an Elector's Question.

The Committee welcomed the provision of entertainment, employment and business in this rural area. However, as the Park, as far as sound is concerned, is close to the large population of Fakenham, Hempton and Pudding Norton and as the application is for continuous periods of 24 hours the Committee decided that it could not support the application in its present form.

Whereas it would welcome many events including concerts it felt that the current application could well lead to a significant public nuisance. Loud music played after midnight would with the prevailing westerly winds cause much upset in our town.

The Committee hopes that the applicant will resubmit an application that prevents this significant risk.

Yours faithfully,

George Acheson  
Chairman FTC



**From:** Raynham Parish Clerk  
**To:** [Licensing](#)  
**Subject:** Re: WK/180004895 The Old Park and East Raynham Hall  
**Date:** 29 March 2018 14:23:29

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Dear Gemma

Please see our representation concerning the above licence below:-

- the prevention of crime and disorder

**Raynham PC object to this event licence based on parishioners concerns that 24hr licence events will attract crime and disorder, based on a previous live music event which was organised by the applicant, people that attended the event were reportedly roaming the area in a state of undress and there were a number of comments of excessive noise during unsociable hours. The concerns are that this would continue at future events and lead to increased criminal behaviour and disorder.**

- public safety
- the prevention of public nuisance

**Concerns that 24hr licence events will cause increased public nuisance and detriment to public safety in and around the Raynhams and neighbouring villages. Based on a previous live music event which was organised by the applicant, people that attended the event were reportedly roaming the area in a state of undress and there were a number of comments of excessive noise during unsociable hours, which would continue to cause public nuisance at any future events.**

**Events which would allow up to 9999 people would incur excessive numbers of vehicles using small unsuitable roads to enter and exit, the noise pollution from these vehicles, plus the congestion it would cause to the Raynhams and surrounding villages would be unacceptable, even more so if this was during unsociable hours. The concerns are that this would continue at future events and lead to increased public nuisance**

- the protection of children from harm

Thanks and regards

Jodie

On Thu, 29 Mar 2018 11:48 Licensing, <[licensing@north-norfolk.gov.uk](mailto:licensing@north-norfolk.gov.uk)> wrote:

Dear Jodie

Thank you for your email, I write to advise that representations made in relation to a premises licence application must relate to one or more of the four Licensing Objectives.

Under the Licensing Act 2003 an acceptable representation has to be presented against the one or more of the following licensing objectives;

- The prevention of crime and disorder
- Public safety
- Prevention of public nuisance, and
- The protection of children from harm

I would ask you to consider your representation under one or more of those objectives, as currently it is deemed unsubstantiated. As such it is not an acceptable representation but would be included (for information only) in any Licensing Sub Committee bundle. Should you wish to resubmit a representation for it to be considered acceptable it must be in relation to the objectives described above.

I remind you that the consultation period ends at midnight on the 29<sup>th</sup> March 2018.

Kind Regards

Gemma Faircloth

Public Protection Manager

**From:** Raynham Parish Clerk [mailto:[raynhampc@gmail.com](mailto:raynhampc@gmail.com)]

**Sent:** 29 March 2018 11:08

**To:** Licensing <[licensing@north-norfolk.gov.uk](mailto:licensing@north-norfolk.gov.uk)>

**Subject:** WK/180004895 The Old Park and East Raynham Hall

Dear Sirs

Please see our comments regarding the above licence application below....

**Raynham PC object to this event licence based on parishioners concerns that 24hr licence events will attract crime and disorder, public nuisance and detriment to public safety in and around the Raynhams and neighbouring villages. Based on a previous live music event which was organised by the applicant, people that attended the event were reportedly roaming the area in a state of undress and there were a number of comments of excessive noise during unsociable hours.**

**Events which would allow up to 9999 people would incur excessive numbers of vehicles using small unsuitable roads to enter and exit, the noise pollution from these vehicles, plus the congestion it would cause to the Raynhams and surrounding villages would be unacceptable, even more so if this was during unsociable hours.**

Thank you

Regards

Jodie Bond

Parish Clerk

Raynham Parish Council

Gemma Faircloth  
Public Protection Manager  
+441263 516139

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**From:** Christine Curtis  
**To:** [Licensing](#)  
**Subject:** Re: RE: New application - WK/180004895 - The Old Park and East Raynham Hall, Swaffham Road, East Raynham, Norfolk, NR21 7EP  
**Date:** 29 March 2018 23:58:57

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Dear Sir/Madam

Further to your email earlier today, we write to confirm our previous concerns raised but as indicated in your email the concerns we raised do not count (I wonder why we exist!!!!)

However, our main objection under the licencing act 2003, is under the licencing objective of prevention of public nuisance. If the application is approved and up to 9,900 persons are likely to be in very close proximity to small local villages and if the events are on for 24 hours a day for 3 days at a time which the applicant stated at the meeting earlier this week, then this will almost certainly have an impact on the peace and quiet of local residents notwithstanding any antisocial behaviour associated with such a large outside event.

We understand that any licensing application is encouraged to allow the further development within communities of live music, dancing and theatre, both in rural areas and towns, however this has to be balanced to allow the protection of local residents whose lives could be blighted by disturbance. The application in its current form has an open 365 day and night potential to cause disturbance to local residents in particular with the applicants proposal to hold three day events going on 24/7. We draw your attention to the fact that the applicant proposes to move these three day events, with up to 9,999 persons attending around the estate to preserve the land. This again should be balanced with the potential impact on the local community when the proposed events could be held well away from the two local villages and therefore prevent any impact through public nuisance on those communities.

The NNDC Environmental Health Department Licencing Policy Section 2.1 clearly states that the legislation also supports a number of other key aims and purposes. These are vitally important and should be principal aims for everyone involved in licencing work - and states that the necessary protection of local residents, whose lives can be blighted by disturbance, and anti-social behaviour associated with the behaviour of some people visiting licensed premises of entertainment. As we already get disruption from events held at Raynham Hall these larger events will just make the situation worse.

In addition if these events are allowed to go ahead the public nuisance implications are enormous.

Yours sincerely  
R & C Curtis



On Thursday, 29 March 2018, 11:44:14 BST, Licensing <[licensing@north-norfolk.gov.uk](mailto:licensing@north-norfolk.gov.uk)> wrote:

Dear R and C Curtis

Thank you for your email, I write to advise that representations made in relation to a premises licence application must relate to one or more of the four Licensing Objectives.

Under the Licensing Act 2003 an acceptable representation has to be presented against the one or more of the following licensing objectives;

- The prevention of crime and disorder
- Public safety
- Prevention of public nuisance, and
- The protection of children from harm

I would ask you to consider your representation under one or more of those objectives, as currently it is deemed unsubstantiated. As such it is not an acceptable representation but would be included (for information only) in any Licensing Sub Committee bundle. Should you wish to resubmit a representation for it to be considered acceptable it must be in relation to the objectives described above.

I remind you that the consultation period ends at midnight on the 29<sup>th</sup> March 2018.

Kind Regards

Gemma Faircloth

Public Protection Manager

**Gemma Faircloth**

Public Protection Manager

+441263 516139

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**From:** Christine Curtis [REDACTED]

**Sent:** 29 March 2018 07:35

**To:** Licensing <licensing@north-norfolk.gov.uk>

**Subject:** New application - WK/180004895 - The Old Park and East Raynham Hall, Swaffham Road, East Raynham, Norfolk, NR21 7EP

Dear Sir/Madam

We are writing to object to the above application.

The first concern with this application is the lack of any significant detail. As a local resident in a small rural village we are concerned that if this application is approved it could have significant impact on our relative quality of life and general peace and quiet which is currently experienced and cause significant road and traffic problems.

The application mentions 4 X main entrance points which are clearly marked as A from the A1065. Notwithstanding this there are a further 8 X entrance points covering the broad spectrum of the application and some are situated near Helhoughton on the narrow country road. When questioned at the meeting in Helhoughton the applicant was unable to give any positive answer. In fact the applicant indicated that these proposed events would be moved around the estate to prevent damage to the ground but no apparent real concerns for the impact on local residents or their quality of life.

Please note there was a previous application for a poultry farm near Helhoughton which was rejected in particular due to the impact of HGV traffic on the local roads. The application notice was placed in the village of West Raynham however the location was in fact much closer to the village of Helhoughton and no notice was placed in our village. Given the estates previous nefarious actions we are concerned that this could just be the tip of the iceberg.

If this application is approved in its current form then we can expect excessive volumes of traffic, excessive noise going on 24 hours a day, excessive disruption to the local environment. If as proposed there is a realistic possibility of up to 10,000 people attending events then this would have a dramatic impact on our rural village.

In conclusion the current application is far too vague and lacks any significant detail for local residents to consider. Are we looking at becoming the next Glastonbury festival which is something the vast majority would clearly object to. The applicant has suggested that these proposed events would last for 2 to 3 days, including overnight, which in fact would have a major environmental impact on local people's quality of life. Furthermore with a 12 month, 24 hour a day unlimited licence they could in essence hold events through the whole calendar year.

Yours sincerely

R & C Curtis

[REDACTED]

[REDACTED]

[REDACTED]

Mrs S A Armstrong

28<sup>th</sup> March 2018

To whom it may concern,

Oppose Licence Application W/180004895

Having attended the rather belated meeting at Helhoughton village hall on Monday 26<sup>th</sup> March 2018, (remembering that the date for comment expires on 29<sup>th</sup> March 2018), I wish to offer a number of observations and grounds for opposition to this proposal.

To sum up Lord Raynham explanation of his intentions is that he wishes to apply for virtually everything to cover every possible scenario so that he will be in a position to rent his property out to various unspecified and undefined events. Naturally this brings into focus the scale of events that could occur in the remit of the licence which are large up to 10,000 visitors per day with amplified music, with round the clock alcohol provision over a number of days. His licence application allows for 6 such events. He was hazy about how many such festivals would occur suggesting possibly two but that begs the question of why not apply for just two.

He did mention that also he would accept event applications for smaller 500 strong events as well but again he was not specific about the events that he intended to bring to the Park only saying that he would decide on a case by case basis what he believed was suitable.

He further suggested that these events would help regenerate the area and reverse the trend towards the emergence of second homes. He even suggested that it would help the bed and breakfast industry.

His performance lacked detail, specifics and properly thought out arguments in the assertion of his case. He wishes to put himself forward as an arbiter for events and what he considers would be the impact on the surrounding area. He has a strong conflict of interest because he is making money out of these events and therefore is not the best person to vet events. Also he is behaving in a manner becoming of a Lord that he can make decisions arbitrarily that benefit him but which will have negative impacts on others.

An example of this is a craft fair from 10am to 5pm would not have a particularly bad effect on the area. A funfair from 3pm to 11pm for a bank holiday weekend would create noise and disturbance that would impact on people's lives over 3 or 4 days. A festival over three days would create noise, disturbance and serious road congestion that would seriously impact on people's lives, those living nearby being unable to escape the music, crowd noise and at times being trapped by the traffic created by this event.

His proposal that it would help regenerate the local economy lacks any real detail of how this would happen. The first thing that can be said is that a series of random different events would not benefit the creation of sustainable local jobs of the type that would regenerate the villages. It is more likely that there would be low paid temporary jobs that tend to be provided through agencies.

His assertion about bed and breakfast business reaches the hub of the matter. The festival goers would be more likely should it be over a number of days want to stay onsite. Other events would most likely generate one off small demands. It is hard to see how this would encourage new bed and breakfast business which needs to satisfy its regulatory obligations as well as providing the accommodation sought after, (size of room, en-suite, dining facilities).

Much the existing business as well as holiday lets appeals to holiday makers who would be put off if the area became too busy as this is often the solace plus the coast that brings them here with their associated spending. This kind of money does create sustainable work which adds to the economy of the area.

People often come to this area to live, work or retire because of its relative quiet, peace and tranquillity. Such people have brought money, regenerate housing stock, employed locals in the form of builders, gardeners, local shops and kept villages alive in the face of the decline of agricultural workers due to the higher industrialisation and mechanisation of farming.

Too much activity on the part of Raynham estates is likely to put people off coming here and thus impoverishing the area, reducing house prices and lowering economic activity.

He believes his plan will help preserve the area but it is more a plan to help preserve his families inheritance, perhaps it is time he accepted the changes and moves forward to modern times.

The gist of my opposition to his application is that the events will be, particularly the music festival, highly invasive to the surrounding community in terms of noise, light, traffic and large amounts of visitors which this area is totally unsuited to manage due to the open fields proximity to the events allowing noise of any sort to travel for miles, the small insufficient roads. The way in which the local populace would in a sense be living in some of the events whether they wanted to or not.

The destruction of the peace and tranquillity of the area, the increased dangers posed by traffic congestion affecting the ability of the emergency services to react to instances all of these seriously impact on the locals some who moved here to get away from the hustle and bustle of the cities and towns and others who have no idea of the stress and anxieties, the lack of sleep, the effect on their work that such events can cause.

I feel that Lord Raynham should be pinned down to the type of events that are of benefit to the area within this application by written assurances which he can be held accountable, otherwise I can see event by event being scrutinised and opposed on a one by one basis. Again why should the local populace feel that it has to be on guard to protect itself from the potential of disruption?

To reiterate the point Lord Raynham says we need this change to regenerate the villages, without being specific as to how this would happen. But the reality is that villages have changed from agricultural workers inhabiting them to people who want to enjoy the countryside by either working from or living there. These are the people who are now driving village regeneration and Lord Raynham is risking reversing this trend to the detriment of these villages.

I could list out other effects such as crime, deterioration of the infra structure such as roads, the increased dangers to local people caused by increased traffic to children going to school, to horse riders, cyclists, dog walkers, rambles.

The serious possibility of attracting criminal and antisocial behaviour to the area cannot be likely dismissed either.



Lord Raynham has thought about this purely for his own interests and not for the interest of others. Rather than take a leading role in the management of actual events he simply wants to sit back let others do the work and take the money for the privilege. He cannot be trusted to act in the interest of the area, because this is all about him acting in his own interest and seeing what he can get away with. Lord Raynham stated that he does not live in Raynham Hall when asked the question so he can live in peace while others find their peace shattered to help his finances.

Yours faithfully,

Mrs S A Armstrong

**From:** CRAIG OF RADLEY, Lord  
**To:** [Licensing](#)  
**Subject:** Re New License Application No WK/1800044895  
**Date:** 18 March 2018 11:23:04

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Dear Sir, I note on the Sketch Map for this application that one of the access points (A) from the Helhoughton-Fakenham road, the one nearest to the road-bridge over the river Wensum (NW corner of the map), is at a near blind bend on the road. I live at [REDACTED] and my own access is a few yards along this road west towards the river bridge. For my own use I have installed a convex mirror which allows me to view approaching traffic. An alternative access to this large field already exists, and is in use by farm vehicles, a couple of hundred yards along the road towards Fakenham. It leads out to a straight stretch of this road. The presently marked access point should be disallowed for road safety reasons. Regards David Craig

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**From:** [REDACTED]  
**To:** [Licensing](#)  
**Subject:** Re Application 180004895  
**Date:** 29 March 2018 14:48:41

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Dear Sir/Madam,

I am writing to you regarding the application by Raynham Hall for a 24 hour alcohol and music licence I wish to formally object to this, reasons being.....

1. I live in neighbouring Helhoughton in a conservation area. The peace and quiet which this area offers will be shattered by a 24 hour music and alcohol fueled function should it take place. The area needs protecting. People and the environment need protecting from the raucous hubbub which will inevitably be produced.

2. The infrastructure of country roads will not support the volume of traffic. Mr Raynham informs us that the traffic used by the concert goers will arrive and depart via the road leading to the main Fakenham/Swaffham road. This will not be the case. An entry and exit system will need to be put into action which will include the myriad of single lane roads which service our area. It will produce a dangerous Health and Safety hazard

Please consider these facts carefully and decline the application.

Yours faithfully,  
Julian Smith

[REDACTED]

**From:** Rozzi Freeman  
**To:** [Licensing](#)  
**Subject:** Raynham Hall  
**Date:** 29 March 2018 12:29:02

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Re application 180004895

I attended a meeting where Tom Raynham outlined his ideas for the use of the alcohol and music 24hour licence.

I would be happy to support this ....IF..... the three day music events was limited to one a year, should this be a 24 hour music event. I understand that the licence would allow 6 such events.

If a clause could be added limiting these events to one a year I would be happy to support.

I run my business on the premise of tranquillity, the chance to watch in peace the owl fly and study the stars. I only run this business in the summertime to top up my basic pension. I would be certainly hampered by any noise, music or otherwise.

I hope this is not too late for consideration.

Rozzi Freeman



Tel. [REDACTED]

E-mail: [REDACTED]

Licensing Department,  
North Norfolk District Council.  
Cromer.

27<sup>th</sup> March 2018

**Ref: WK/180004895**

Dear Sir,

There is much interest in the possible new ideas and development which are being sought by this application for an alcohol and events licence covering a large area of the estate near to East Raynham Hall.

I would, however, ask the council to consider how long it is going to take the Estate to grow enough grassland to attempt to accommodate any large gathering of over 500 people.

Because of this they might consider restricting large events, for the time being, to one a year, and that at the end of harvest, because of the danger to life in the villages because of restricted parking facility and/or camping, and of the public nuisance involved as a result.

The Estate already holds a temporary licence for events at the Hall and a permanent one for the walled garden area. These events for up to 500 people are already happening and helping the Estate to grow as a centre of interest and attention. This could possibly be helped if the present licence for the Hall is made permanent and is extended to the lake and present parkland in front of the Hall and linked up to the walled garden.

This would give time for the re-ordering and growing of the grassland for a deer park and cattle feeding, and the possible holding of larger events with facilities to enable them to happen safely.

Yours faithfully,

Roger Mundy

**From:** Denise Hickman  
**To:** [Licensing](#)  
**Subject:** Ref WK/180004895 Old Park & East Raynham Hall NR21 7EP  
**Date:** 10 March 2018 09:55:01

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Dear Sirs,

I am writing to make a representation with regard to the above licensing application. Given the very large area requested for the license, I would like NNDC to consider NOT granting the license to the small area included in the application which is to the west of the lake, ie the parcels labelled **5343 19.78 Acres** and **6631 0.62 Acres**. This area adjoins the population centre of West Raynham and activity requiring a licence on it is therefore significantly more likely to be disruptive to the village. Although I believe that the applicant does not currently have plans for disruptive activity in this particular area, it would be easier for all concerned if the possibility of future disruption occurring here were removed by its not holding a licence. This area is presumably of marginal importance to the application as a whole but it is of disproportionate importance to West Raynham residents.

I thank you for your consideration.

Yours faithfully,  
Denise Hickman

[Redacted signature block]



Your Ref: TDLIPC78/WK/180004895

26 March 2018

The Public Protection Team  
North Norfolk District Council  
Holt Road  
Cromer  
Norfolk  
NR27 9EN

Dear Sir/Madam

**RE: Objection regarding Premises Licence The Old Park and East Raynham Hall, Swaffham Road, East Raynham, Norfolk NR21 7EP**

Thank you for your letter dated 22 March with regards the above-mentioned premises licence application.

I would be most grateful if could include my representation in any Committee Hearing paperwork. Although my objection has been deemed as unsubstantiated I do feel that granting a licence to these two parcels of pasture land/park labelled 5343 19.78 acres and 6631 0.62 acres do indeed fall under the prevention of public nuisance criteria given the noise and increased traffic levels that granting such a licence would create.

These two parcels of land together with the natural boundary of the lake and river Wensum would create a buffer zone for the village of West Raynham from the rest of the area which is seeking a licence.

Yours faithfully,

Mrs Denise Hickman



26-03- 18



Dear Sir,

Raynham Hall Estate is no place to have these activities, the surrounding roads are one car wide, there is no road infrastructure to cater for thousands of vehicles going to concerts etc.

( Huge traffic jams when one weekend a year Hempton recycle allow you to take paint cans!!) So, can you imagine the chaos?

The Noise would effect ALL neighbouring villages for miles round.

We object strongly to Raynham Hall Estates application for a 24 hour drinks licence.

They do not require a licence at all as people can bring their own alcohol with their picnics.

Litter everywhere.

All day drinking means drunken behaviour, people rampaging through our tiny villages in the night. Driving when over the limit?

There can also be the possibility of holiday homes being broken into. Golden opportunity for crooks!

And of course the cost of security and policing.

Thomas Raynham has put a lot of peoples backs up since he took over, not least at the Helhoughton village hall meeting about this, ( Monday 26 March ) when his tactics were called bullying and bribery.

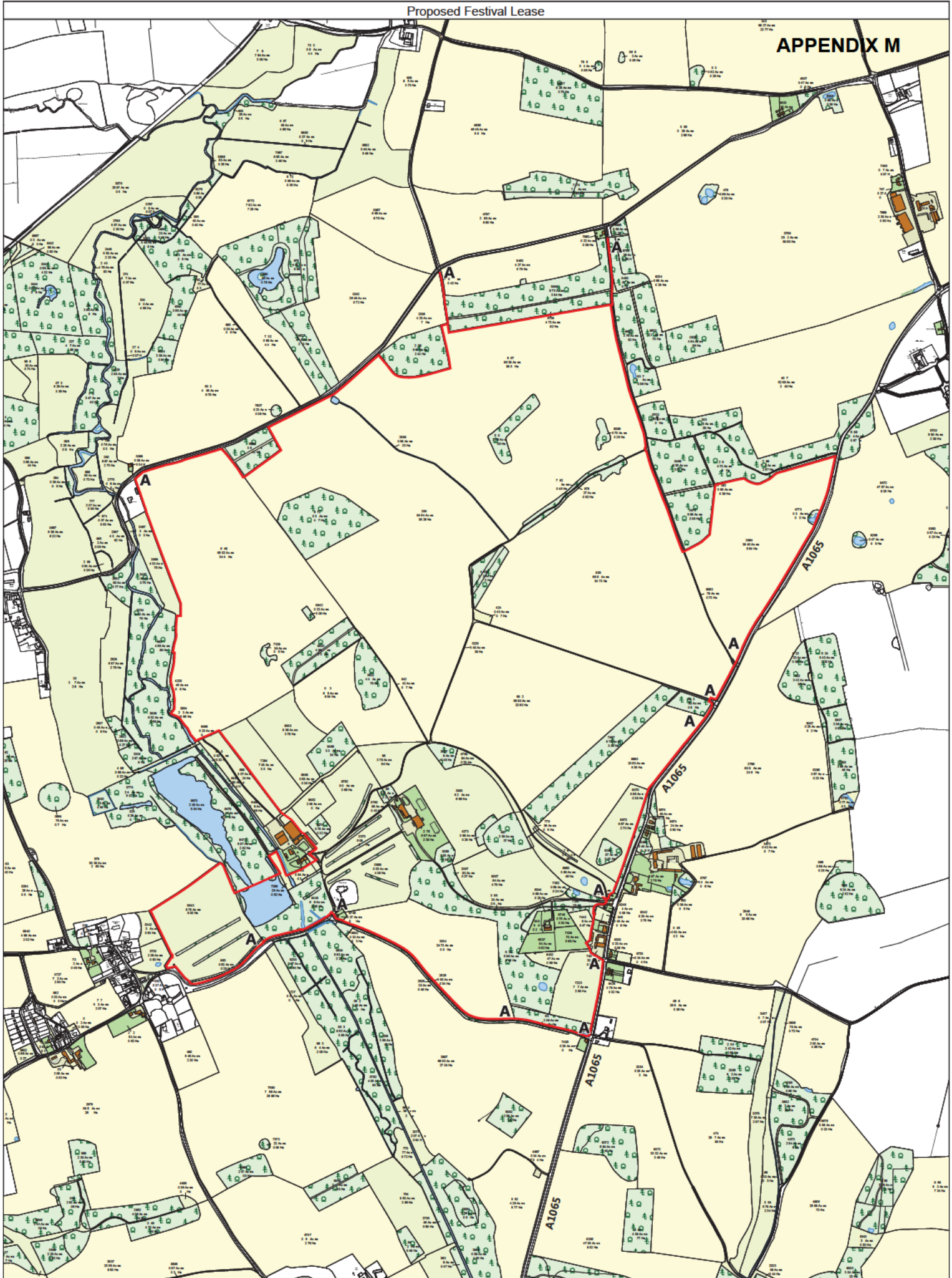
There are many large houses and Estates round here, but they are all well used to organising this type of thing and do a brilliant job.

Yours Faithfully

E Mullin and Family.







Mapping Department  
 Knight Frank LLP  
 Ramsbury House 22 High Street  
 Hungerford Berkshire RG17 0NP  
 (t) 01488 688008  
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**Land Use:**  
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Long Term Festival Site  
 Access Point

**Knight Frank**  
 12:02:19 TE 1:7500 @ A2  
 Proposed Festival Lease  
 2 May 2018  
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